

General Services Capital Plan 2022/23 Quarter 3 Monitoring, and 2023/24 to 2026/27 Budgets

Report by David Gladwin, Acting Chief Financial Officer

Report for Decision

1 Recommendations

It is recommended that Council:-

- a) Note the inclusion of the projects listed in Section 3.1 in the General Services Capital Plan;
- b) Approve the adjustment to the project expenditure and funding budgets for the projects as outlined in Section 3.2;
- c) Approve the addition of the new projects to the General Services Capital Plan, as outlined in Section 3.3;
- d) Note the forecast outturn for 2022/23 for expenditure, funding and borrowing as outlined in Section 4;
- e) Note the possible expenditure and funding levels in the General Services Capital Plan for 2022/23 to 2026/27 (as outlined in Section 5 and shown in Appendices 1 and 2), prior to reaching a financially sustainable outcome from the Capital Plan Prioritisation exercise.

2 Purpose of Report

The purpose of this report is to provide Council with:-

- An update of the General Services Capital Plan incorporating information on further additions to the Capital Plan for approval (Section 3);
- Information on the projected performance against budget for 2022/23 (Section 4);
- Forecast expenditure and income for the General Services Capital Plan for 2022/23 through to 2026/27 (Section 5)
- Update on the Capital Fund (Section 6).

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3 Update of General Services Capital Plan

3.1 Projects presented for endorsement in the Plan

The plan now incorporates the projects approved by Council on 13 December 2022 in respect of the following:-

- Mayfield & St. Luke's Primary School Campus: Replacement of existing Mayfield & St. Luke's Primary School Campus with new primary schools with integrated & shared community spaces. Capital expenditure budget of £46.469 million (replacing the existing development budget of £0.152 million), with £0.429 million of Early Years Capital Grant and £4.488 million of Developer Contribution funding, resulting in a net prudential borrowing requirement of £41.553 million. In addition, Scottish Government LEIP Grant Funding equating to a cash value of £17.209 million over 25 years will be available to offset the impact of the prudential borrowing costs on the Council's revenue budget.
- **Hybrid Council Meetings**: Two screen technology for Hybrid meetings of Council and its Committees. Capital expenditure budget of £0.052 million, fully phased in 2022/23 and to be fully funded by prudential borrowing.

3.2 Adjustments to Existing Project Budgets

The plan now incorporates the adjustments to existing project budgets in respect of the following:-

- **Destination Hillend**: Revised project scope and cost plan approved with increase to capital expenditure budget of £6.635 million (from £24.468 million to £31.103 million), with increase in capital expenditure to be fully funded by prudential borrowing. Future Year's Lifecycle Expenditure budgets equating to £3.367 million will be included in future year's asset management plans. Approved by Council on 13 December 2022;
- Hawthornden Primary School Additional Support Needs: Increase in capital expenditure budget of £1.168 million (from £0.500 million to £1.668 million), phased across 2022/23 to 2023/24 and fully funded by prudential borrowing. Approved by Council on 13 December 2022.
- Early Years Capital Grant Funded Projects: Adjustment to the proposals for the utilisation of Early Years 1140 hour Capital Grant funding from the Scottish Government to strengthen ability to apply full 1140 hour capital grant funding by Scottish Government deadlines. Approved by Children, Young People and Estates Programme Board on 2 February 2023;
- Free School Meals: Equipment for provision of primary 4-7 free school meals. Capital expenditure budget of £0.210 million, fully funded by £0.210 million of additional Scottish Government Capital Grant funding as part of the Local Authority Allocation of £30 million. (in addition to existing £0.324 million fully grant funded budget) . Expenditure and funding budgets to be fully phased in 2023/24. Officers will explore proposals to deliver this requirement across the school estate alongside any future Free School Meal capital and revenue grant funding that may be available from Scottish Government and bring back a report to CYPE Programme Board and CPAMB in due course.

- Acoustic Upgrades: Primary School Estate: Capital expenditure budget of £0.150 million to address acoustic issues at St. Mary's/Burnbrae Early, Paradykes, Roslin and Newtongrange. To be phased £0.015 million in 2022/23 and £0.135 million in 2023/24. Approved by Children, Young People and Estates Programme Board on 2 February 2023. Capital expenditure budget of £0.150 million no longer required for St. Mary's/Burnbrae Early and Paradykes released therefore resulting in no additional prudential borrowing.
- **A7 Urbanisation**: Design of scheme to RIBA Stage 2, including Hardengreen Roundabout to the intersection with the B6482 junction. Additional capital expenditure budget of £0.108 million (in addition to already approved £0.106 million budget), fully funded through Sustrans Places for Everyone grant funding awarded in December 2022 of £0.108 million;

3.3 Projects presented for endorsement in the Plan

The following projects are presented for endorsement to be fully adopted within the General Services Capital Plan:-

Capital Plan & Asset Management Board 25 January 2023

- Place Based Investment Fund (PBIF) 2022/23: The following projects – which are fully funded by the Scottish Government's PBIF with no Council prudential borrowing requirements and no use of the Council's Capital Fund – to achieve the objectives of the Scottish Government's Place Based Investment Programme, as follows:
 - Mayfield and Easthouses Development Trust (MAEDT) Purchase of Van and two Solar Panels:- Purchase of Van to support Pantry provision, along with two solar panels for the Pavilion and Community Garden. Capital Expenditure budget of £0.039 million approved by Place DMT on 9 January 2023 and Capital Plan and Asset Management Board on 25 January 2023, to be fully phased in 2022/23 and fully funded by 2022/23 Place Based Investment Grant funding from the Scottish Government.
 - Gala Day Marquees & Furniture: Purchase of equipment for Gala Days. Capital expenditure budget of £0.025 million approved by Place DMT on 9 January 2023, to be fully phased in 2022/23 and fully funded by 2022/23 Place Based Investment Grant funding from the Scottish Government.
 - Newtongrange Pool Site Hoardings: Replacement of hoardings around former pool site in Newtongrange to enhance appearance of vacant site. Capital Expenditure budget of £0.023 million approved by Capital Plan and Asset Management Board on 25 January 2023, to be fully phased in 2022/23 and fully funded by 2022/23 Place Based Investment Grant funding from the Scottish Government;
 - One Dalkeith, Theatre: installation of heating and insulation system in theatre to allow space to be utilised as a community venue. Capital expenditure budget of £0.055 million approved by Capital Plan and Asset Management Board on 25 January 2023, to be fully phased in 2022/23 and fully funded by 2022/23 Place Based Investment Grant funding from the Scottish Government.

Learning Estate Strategy (LES)

Council approved the Learning Estate Strategy Update report on 13 December 2022. The report noted the progress towards the delivery of the Learning Estate Strategy for 2017-2047 and agreed to prioritise the Learning Estate projects contained within the report.

As noted in the report, officers are undertaking further work on the financial implications of the prioritised projects so that these can be considered as part of the Council's emerging Capital Strategy and General Services Capital Plan reporting suite. This will include work to review the Additional Support Needs (ASN) Strategy.

The new Mayfield Campus project, part funded through the Scottish Government's Learning Estate Investment Programme (LEIP) funding, was approved by Council on 13 December 2022 as noted in Section 3.1 above, with a capital expenditure budget of £46.469 million included in the General Services Capital Plan.

The remaining LEIP funded projects – a replacement Beeslack Community High School and a refurbishment and extension of Penicuik High School – are currently included as projects 'approved in principle' within the General Services Capital Plan, with indicative costs attached to each of these projects at this stage, prior to further work on a detailed business case for each project being completed.

A number of schools across the estate are expected to have capacity breaches across the period of the General Services Capital Plan, as noted below:-

- Kings Park PS breaches August 2023
- Rosewell PS breaches August 2024
- Roslin PS breaches August 2024
- Woodburn PS breaches August 2024
- Bilston PS breaches August 2026
- Mauricewood PS breaches August 2027

In addition, a number of further projects, as noted below, will continue to be monitored and plans progressed by officers from the Place and Children, Young People & Partnerships directorates:-

- Shawfair Schools' solution A number of schools are required to accommodate the pupils from the Shawfair developments, including a 3-18 campus and a separate primary school.
- HS12 PS Bonnyrigg Housing site not yet in progress, primary and early year element of school anticipated to be developer funded to accommodate pupils from this development.
- Redheugh PS Gorebridge Housing site not yet in progress, school anticipated to be fully developer funded to accommodate pupils from this development.
- Hawthornden PS extension and ASN works plan to develop dedicated bespoke ASN provision and future school expansion.
- Newtongrange PS refurbishment complete upgrade and refurbishment of school to improve Condition and suitability.

- Lasswade PS refurbishment and extension Works to upgrade internal layout and provide additional core accommodation.
- Gorebridge HS an option appraisal to identify a suitable portion of land to provide a new secondary school to serve the Gorebridge catchment. Require to identify project team to undertake informal consultation with the community and key stakeholders to inform future development of the school.

Within the General Services Capital Plan there exists a Learning Estate Strategy Development Works budget to allow projects to progress to a Strategic Outline Business Case, and so incorporate robust estimates of the expected cost and timing of each project, along with determination of sources of funding such as developer contributions.

This will also examine opportunities to progress major projects as a programme of work rather than the design, procurement and construction of a series of individual projects. The extent of the Council's forward looking investment plans puts the Council in a unique position to take this approach, and officers will work with others, including Scottish Futures Trust, to take forward the programme and secure benefits from it.

It is proposed that following completion of Strategic Outline Business Cases presented to the Children, Young People & Estates Programme & Strategy Boards and Capital Plan & Asset Management Board, that officers then bring forward detailed expenditure and funding budgets to allow full inclusion and approval of each project identified, within the suite of projects above, within the General Services Capital Plan. This will be done at the earliest opportunity to allow major projects to be advanced and to ensure acceleration of the overall capital plan.

4 2022/23 Projection against budget

4.1 2022/23 Budget & Rephasing

The Capital Plan expenditure budget for 2022/23 as reported to Council at Quarter 2 on 15 November 2022 was £39.006 million, with a funding budget of £26.660 million and an in-year borrowing requirement of £12.346 million.

After accounting for the new projects and adjustments to project budgets as outlined in Section 3, the capital plan expenditure budget for 2022/23 is £41.209 million, funding budget is £27.066 million and in-year borrowing of £14.143 million.

Project expenditure budgets have been rephased based on the latest information available from Project Managers and Service Leads as noted in Table 2 below.

Project	Description of amendment to budget	Previous 2022/23 Budget £000's	Revised 2022/23 Budget £000's	2022/23 Budget Movement £000's
	PEOPLE & ESTATES PROGRAMME BOARD	I	I	
Early Years Projects	Rephased to reflect revised project delivery timescales	1,320	687	-633
ASN Provision –	Rephased to 2023/24 given interdependencies	250	0	-250
Social Complex Needs	with other projects			
ASSET MANAGEME	NT PROGRAMME BOARD	•	1	
Accelerated Roads Residential Streets	Rephasing of spend from 22/23 to 23/24 due to diversion of staff to winter weather duties for 4 week period in December 2022 along with quarry closures	2,950	2,650	-300
Property Upgrades	Works planned for asbestos removal now rephased to early 2023/24	1,283	1,166	-117
TRANSPORT, ENER	GY & INFRASTRUCTURE PROGRAMME BOARD			
A701 & A702 Relief Road City Deal	Project planning consultancy re-tendered with subsequent delay to project programme from the recent outcome of the Levelling Up Fund 2 application.	1,423	889	-534
Cycling, Walking & Safer Routes	Initial design work will be complete for four identified schemes within financial year 2022/23 with full implementation in first half of 2023/24	398	50	-348
FCC Zero Waste Heat Offtake Facility	Finalisation of Authority Change between FCC and Partner Councils is still ongoing. Rephasing of expenditure budget to 2023/24 with completion deadline of March 2024	1,040	0	-1,040
	DEVELOPMENT PROGRAMME BOARD	1	I	
Stobhill Depot Upgrade	Health & Safety works deferred to at least 2023/24 and will not be required pending outcome of Outline Business Case being prepared for complete redevelopment of site	568	0	-568

Table 2: Rephasing of project expenditure budgets

			7	
Destination Hillend	Complexities of restructuring the original civils contract to extract the Alpine Coaster element has delayed start on site for the Civils element of the project	3,523	1,585	-1,938
Shawfair Town Centre Land Purchase	Remediation strategy close to being concluded, with completion of contract for acquisition and back to back arrangements now expected to be early 2023/24. Rephasing of both (a) £5.615 million project expenditure budget and (b) back- to-back funding budget of £5.615 million from Shawfair LLP	5,615	0	-5,615
OTHER				
Highbank Intermediate Care Reprovisioning	Rephasing of costs relating to site mobilisation and contract commencement to early 2023/24, prior to conclusion of Value Engineering exercise	500	100	-400
Newbattle Digital Centre of Excellence	Remaining project budget rephased to 2023/24 pending review of wider Equipped for Learning position across the County	258	26	-232
Borders Rail – Economic Development Projects	Rephasing of expenditure budget to 2023/24 pending review of potential projects	125	0	-125
Others	Minor variances	4,452	3,546	-906
Total		23,705	10,699	-13,006

This results in a rephased capital expenditure budget for 2022/23 of £28.203 million as shown in detail in Appendix 1.

In line with this, the expected level of funding available to finance the plan has also been rephased from $\pounds 27.066$ million to $\pounds 19.067$ million, a decrease of $\pounds 7.999$ million.

This reduces the projected in-year borrowing requirement from £14.143 million to £9.136 million. The projected performance against budget for 2022/23 is shown in table 3 below:-

Table 3: General Services Capital Plan Projected Performanceagainst Budget 2022/23 – as at Quarter 3

Item	2022/23 Budget	2022/23 Budget Inc New	2022/23 Rephased Budget	Actual To 03/12/21	2022/23 Projected Outturn	2022/23 Variance	2022/23 Carry Forward
	£000's	£000's	£000's	£000's	£000's	£000's	£000's
Expenditure	39,006	41,209	28,203	12,687	28,470	+267	-13,006
Funding	26,660	27,066	19,067	8,466	19,136	+69	-7,999
Borrowing	12,346	14,143	9,136	4,221	9,334	+198	
Required							

4.2 Expenditure

Expenditure to Quarter 3 is \pounds 9.581 million with a projected expenditure outturn of \pounds 28.470 million, \pounds 0.267 million more than the rephased budget.

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At this stage it is anticipated that budgets for the projects detailed in Appendix 2 will be fully spent in the current year, other than:-.

- **Danderhall Primary School**: Overspend of £0.308 million due to higher than anticipated expenditure during the remedial period for the project.
- **Public Sector Housing Grants**: Overspend of £0.168 million due to higher than anticipated applications received in 2022/23:
- Rosewell Road Toucan Crossing: Overspend of £0.012 million against original project budget of £0.050 million, due to requirement to include footpath widening works as part of project scope. Fully funded through £0.012 million of already collected developer contributions.
- Place Based Investment Fund 2021/22: Overspend of £0.012 million against the original approved budget of £0.601 million, due to higher than anticipated costs of installation of Pop Up Park in Newtongrange. Overspend fully funded by already-received Scottish Government 2021/22 Place Based Investment grant funding;
- **Contaminated Land**: Underspend of £0.116 million due to lower than expected peer reviews in 2022/23;
- Modular Units 2017/18: Various modular unit projects now complete and underspend of £0.107 million released against original project budget of £2.581 million;
- Hardengreen One and Two: Underspend of £0.006 million against original £3.107 million project budget, due to lower than budgeted fees incurred.
- **Mayfield Town Centre Regeneration**: Project complete. Underspend of £0.004 million against remaining project budget.

The expenditure to Quarter 3 (£12.687 million) equates to 45% of the forecast outturn expenditure (£28.470 million). This means that the remaining £15.783 million, or 55% of expenditure, is projected to be incurred by the end of the financial year, with only 31% of the financial year remaining.

The expenditure forecasts are based on the latest assessment of project expenditure by service leads and project managers. The risk in these forecasts is that expenditure is materially less than forecast, with overly optimistic forecasts from service leads and project managers resulting in underspends within the current financial year and/or rephasing from 2022/23 back to 2023/24.

The actual outturn position will be presented as part of the General Services Capital Plan – Outturn 2022/23 report to Council in June 2023, with prior reporting, challenge and assessment at Capital Plan & Asset Management Board.

4.3 Funding

The funding available to finance the Capital Plan in 2022/23 is expected to total £19.136 million, £0.069 million higher than the revised budget and reflecting additional funding to be applied as noted in Section 4.2, along with redetermination of an additional £0.049 million of General Capital Grant funding from the Scottish Government in Finance Circular 11/2022 dated 11 January 2022. Funding of £8.466 million has been received to 4 December 2022.

4.4 Borrowing

The original budgeted level of borrowing for 2022/23 was £24.551 million. This has been rephased at Quarter 1 and Quarter 2 (as previously reported to Council) and Quarter 3 (as outlined in Section 4.1 above) to a budgeted level of borrowing for 2022/23 of £9.136 million – a total reduction in the forecast level of borrowing of £15.415 million.

Based on the forecast outturn expenditure and funding levels as noted above, the revised estimate of the level of borrowing required for 2022/23 is £9.334 million, which is £0.198 million more than the rephased Q3 budget.

The impact on the Council's borrowing costs is reflected in the Financial Monitoring 2022/23 General Fund Revenue report elsewhere on today's agenda.

5 Capital Plan 2023/24 to 2026/27

5.1 Rephasing of Project Expenditure & Funding

In addition to the rephasing of project expenditure and funding from 2022/23 to/from 2023/24 as reported in Section 3, expenditure and income forecasts covering the remainder of the period of the plan have been rephased to reflect the most recent information available from Project Managers and Service Leads.

However, it has been observed for a number of years that "rephasing" occurs beyond even these forecasts due to a variety of issues including but not limited to supply chain pressures, issues arising during the consultation process, and internal capacity issues. This remains an issue as the UK continues to be impacted by the supply chain issues associated with the UK leaving the European Union remain, and wider global inflationary pressures resulting from the exiting of the Covid-19 pandemic and the conflict in Ukraine, which have already had a material impact on construction costs and project programmes.

To address this, strengthened financial monitoring & governance procedures have been implemented by CP&AMB, which will ensure that significant variations can be captured and reported to Programme Boards and CP&AMB so that any variance to these forecasts can be reported at the earliest opportunity.

Capital expenditure budgets have been established for 2026/27 to reflect the inclusion of block budgets for the Council's asset management strands, equating to £7.650 million, as follows:-

Asset Management Strand	2026/27 Budget
	£000's

Street Lighting	1,500
Footway & Footpaths	500
Road Upgrades	1,500
Fleet	1,500
Property	1,000
Digital inc. Business Applications	2,000
Assistive Technology	150
Total	7,650

In addition, expenditure budgets from later years for already approved Learning Estate Strategy, Destination Hillend and other projects which are expected to fall into 2026/27 have also been included. £0.180 million for Member's Environmental Funds have also been included.

A target has been set in the Capital Plan for the release of project contingencies, with the annual target equating to 2.5% of prior year's expenditure. Over the life of the plan, this equates to a total provision for the return of project contingencies of £11.304 million, based on a total of £511.090 million of capital expenditure. Project managers are therefore tasked with working within the approved budgets to deliver the release of contingencies in line with this.

5.3 Scottish Government General Capital Grant Funding

The General Capital Grant in Finance Circular 11/2022 issued on 11 January 2022 equates to £8.456 million for the 2023/24 financial year, which is Midlothian's share of the £687.500 million General Capital Grant for Scottish Local Authorities.

The planning assumption for the level of General Capital Grant funding from the Scottish Government over the period 2024/25 to 2026/27 is that the annual capital grant will be cash flat from 2022/23 levels, equating to \pounds 7.318 million per annum.

As a result of these revised expenditure and funding forecasts, the possible forecast expenditure and funding levels are as outlined in Table 4 below (with the level of borrowing shown for illustration purposes only), prior to reaching a financially sustainable outcome from the Capital Plan Prioritisation exercise.

Item	2022/23 Budget	2023/24 Budget	2024/25 Budget	2025/26 Budget	2026/27 Budget	Total Budget
		Ū	Ū	Ū	U	Ū
	£000's	£000's	£000's	£000's	£000's	£000's
Expenditure – approved	28,470	86,848	96,153	50,212	10,716	272,398
projects						
Expenditure – projects	0	11,336	48,646	83,240	95,469	238,692
under development						
Total Expenditure	28,470	98,184	144,799	133,452	106,185	511,090
Funding	19,136	35,296	47,710	29,247	24,892	156,281
Borrowing Required	9,334	62,888	97,089	104,205	81,293	354,809

Table 4: General Services Capital Plan 2022/23 to 2026/27

5.5 Capital Plan Prioritisation

Officers have undertaken a process to allow the Council's General Services capital projects to be reviewed and prioritised. This process is being driven to ensure that the Council's capital plans are affordable, prudent, sustainable and proportionate to the authority's overall financial capacity, as required by the 2021 CIPFA Prudential Code.

This work has set targets to reduce the level of prudential borrowing and the associated Loan Charges arising from Capital Investment between the years 2022/23 to 2025/26, in order that the Loan Charges projections in the Medium Term Financial Strategy can be met and are at an affordable level, and that the Council can demonstrate that it meets the requirements of the Prudential Code.

This will mean that projects currently in the General Services Capital Plan will need to be deferred, paused or deleted in order to meet these affordability targets.

The Capital Plan Prioritisation work to date, proposed initial suite of projects for deferral, pause or deletion, and proposed next steps, is subject to a detailed report elsewhere on today's agenda.

6 Capital Fund

The Capital Fund at the start of the 2022/23 financial year was £22.178 million. £7.694 million of this is currently committed to fund the A701 Relief Road / City Deal project, with a further £12.061 million committed to support capital investment across the wider General Services Capital Plan, including the utilisation of £3.000 million in 2022/23.

The forecast non-committed capital fund balance at 31 March 2023 is \pounds 3.009 million, as shown in the table below.

Item	Amount £000's
Balance at 01 April 2022	22,178
Committed to fund City Deal Project	-7,694
Committed to support Capital Investment	-12,061
Developer Contributions earmarked for specific purposes	-535
Expected capital receipts to be received 2022/23	1,121
Non-committed balance at 31 March 2023	3,009

7 Report Implications

7.1 Resource

The borrowing required to finance investment for fully approved projects and those under development in 2022/23 to 2026/27 is currently \pounds 354.809 million.

The implications of this borrowing requirement will be addressed as part of the General Services Capital Plan Prioritisation project, which is also presented on today's agenda.

7.2 Digital

There are no Digital Services implications arising from this report.

7.3 Risk

The construction materials supply chain has already been subject to unprecedented disruption through a combination of the Coronavirus (COVID-19) Pandemic, the UK leaving the European Union, the conflict in Ukraine and the global inflationary picture. The Construction Leadership Council (CLC) continues to report shortages of construction materials and forecasts this disruption to continue for the foreseeable future. Ongoing engagement with suppliers confirms that materials shortages, longer lead times and steep price increases are highly likely to continue to impact the supply chain.

This potentially exacerbates the inherent risk in the Capital Plan that projects will cost more than estimated thus resulting in additional borrowing, or will be subject to significant delay.

Strengthened financial monitoring & governance procedures have been approved by CP&AMB, which will ensure that significant variations can be captured and reported to Programme Boards and CP&AMB so that remedial action can be taken to mitigate the risks.

In developing the strategy and taking cognisance of the longer term affordability gap it is clear that a number of potential projects which are currently included will only be able to be progressed if they can be delivered on a spend to save basis (i.e. where income or cost savings more than offset the cost of funding the investment) or where they can be delivered on a cost neutral basis or through alternative funding mechanisms. The proposed recommendations of the General Services Capital Plan Prioritisation project, included elsewhere on today's agenda, take cognisance of this.

The Capital Plan includes a provision for the return of contingencies of $\pounds 11.304$ million over the period 2022/23 to 2026/27, equating to 2.5% of all project expenditure. The risk is that projects throughout the plan are unable to deliver this which could be in part due to factors outwith the Council's control. Capital Plan & Asset Management Board will review the level of return of contingencies against the £11.304 million provision

on an ongoing basis to ensure that projects can, where possible, deliver against this provision and that the provision continues to be appropriate.

7.4 Ensuring Equalities

There are no equalities issues arising directly from this report.

7.5 Additional Report Implications

See Appendix A.

Appendix A: Report Implications

A.1 Key Priorities within the Single Midlothian Plan

Not applicable.

A.2 Key Drivers for Change

A.3 Key Delivery Streams

Themes addressed in this report:

One Council Working with you, for you

Preventative and Sustainable

Efficient and Modern

Innovative and Ambitious

None of the above

A.4 Delivering Best Value

Actively managing priorities within the GSCP will ensure that capital investment required to ensure Midlothian Council's priorities as set out in the Single Midlothian Plan achieves Best Value.

A.5 Involving Communities and Other Stakeholders

No external consultation has taken place on this report.

A.6 Impact on Performance and Outcome

Actively managing priorities within the GSCP will ensure that capital investment required to ensure Midlothian Council's priorities as set out in the Single Midlothian Plan achieves shared outcomes.

A.7 Adopting a Preventative Approach

Not applicable.

A.8 Supporting Sustainable Development

Actively managing priorities within the GSCP will ensure that capital investment required to ensure Midlothian Council's priorities as set out in the Single Midlothian Plan are achieved in a financially sustainable way.

Background Papers:

Appendix 1 – Summary General Services Capital Plan 2022/23 to 2026/27 Appendix 2 – Detailed General Services Capital Plan Monitoring 2022/23 Quarter 3 Appendix 3 – Detailed General Services Capital Plan Expenditure 2022/23 to 2026/27

Appendix 1: Summary General Services Capital Plan 2022/23 to 2026/27

GENERAL SERVICES CAPITAL PLAN	2022/23	2023/24	2024/25	2025/26	2026/27	Total
2022/23 to 2026/27	Budget	Budget	Budget	Budget	Budget	Budget
	£'000	£'000	£'000	£000's	£000's	£'000
EXPENDITURE - PER PROGRAMME BOARD						
Children, Young People & Estates	7,262	50,725	100,357	121,763	100,980	381,087
Asset Management	12,622	15,867	11,656	8,686	7,686	56,517
Transport, Energy & Infrastructure	1,045	3,758	16,454	2,862	408	24,528
Regeneration & Development	2,731	20,001	13,404	764	11	36,911
Other	5,795	8,569	5,402	3,058	528	23,352
Provision for return of contingencies	-985	-736	-2,473	-3,682	-3,428	-11,304
Total Approved Expenditure	28,470	98,184	144,799	133,452	106,185	511,090
FUNDING	7 000	0.450	7 000	0.000	7.040	07.045
Government Grants - General Capital Grant	7,392	8,456	7,023	6,826	7,318	37,015
Government Grants - Early Years	1,418	5,803	1,877	562	0	9,660
Government Grants - Others	2,099	1,348	413	413	413	4,686
City Deal Funding (Scottish Government)	883	1,651	7,980	0	0	10,515
City Deal Funding (Capital Fund)	0	0	7,694	0	0	7,694
Transfer from Capital Fund to Capital Plan	3,000	2,533	0	0	0	5,533
Receipts from Sales	1,121	880	0	0	0	2,001
Receipts from Sales transferred to General Fund Reserve	-1,121	-880	0	0	0	-2,001
Land Transfers from HRA Applied to Capital Plan	0	0	0	0	0	0
CFCR	0	0	0	0	0	0
Developer Contributions - Learning Estate Strategy	3,157	8,816	18,428	17,876	16,383	64,659
Developer Contributions - Learning Estate Retrospective	750	750	750	750	750	3,750
Developer Contributions - A701/702	6	0	762	381	0	1,149
Developer Contributions - Other Projects	376	325	2,783	2,439	28	5,951
Other Contributions	55	5,615	0	0	0	5,670
Total Available Funding	19,136	35,296	47,710	29,247	24,892	156,281
Approved Borrowing Required	9,334	62,888	97,089	104,205	81,293	354,809
Government Grants - Learning Estate Investment Programme	0	0	0	11,518	31,728	43,246
	0	0	0	11,510	51,720	+5,240
Net Capital Cost to Council	9,334	62,888	97,089	92,687	49,565	311,563

Appendix 2

Detailed General Services Capital Plan Monitoring 2022/23 Quarter 3

	Rephased	Rephased				
	2022/23	2022/23	2022/23	2022/23	2022/23	2022/23
GENERAL SERVICES CAPITAL PLAN	Budget	Budget	Actual	Forecast	Variance	Carry
Q3 Monitoring	Q2	Q3	to P9	Outturn Q3		Forward Q3
	£000's	£000's	£000's	£000's	£000's	£000's
CHILDREN, YOUNG PEOPLE & ESTATES PROGRAMME BOARD						
Education - Primary						
Woodburn Primary 9 class & activity hall extension	828	762	249	762	-	66
Easthouses Primary School	645	645	223	645	-	-
Kings Park PS upgrade to existing building	200	200	-	200	-	-
Mauricewood Refurbishment	70	70	-	70	-	-
Mayfield School Campus replace & extend	15	1,086	-	1,086	-	-
Burnbrae Primary - Conversion of ASN to GP Space	82	1	1	1	-	81
Tynewater Primary School	10	10	-	10	-	-
Education - Primary - Projects near completion						
Paradykes Primary Replacement	144	54	1	54	-	90
St. Mary's RC & Early Burnbrae Primary Schools	140	29	4	29	-	111
New Danderhall Primary hub	277	277	113	585	308	-
Sacred Heart Primary School Extension	415	379	319	379	-	36
Acoustic Upgrades	-	15	-	15	-	-
Education - Secondary						
Beeslack CHS Replacement	1,054	1,054	960	1,054	-	-
Lasswade High - Toilets & Changing to 1,600 pupil capacity	50	50	1	50	-	-
Education - ASN						
Hawthornden Primary - ASN Unit	492	146	116	146	-	-
ASN Provision - Social Complex Needs	250	-	-	-	-	250
Saltersgate Alterations Phase III - Playground Improvements	191	191	191	191	-	-
Saltersgate Phase IV - Internal Alterations	2	2	2	2	-	-
Education - Early Years						
King's Park Primary School	55	40	25	40	-	15
Roslin Primary School	364	10	4	10	-	354
Capital grants to partner providers	343	343	343	343	-	-
Hawthorn Children & Families Centre Alteration	164	77	52	77	-	87
Mauricewood Primary School	247	150	130	150	-	97
Vogrie Outdoor Early Learning Centre	81	-	-	-	-	81
Other Outdoor Spaces	67	67	34	67	-	-
Education General						
Learning Estate Strategy: Development Budget	1,222	1,222	524	1,222	-	-
Modular Units - Session 2017/18	107	107	0	0	(107)	-
Burnbrae Primary School External Works	73	73	-	73	-	-
TOTAL - CHILDREN, YOUNG PEOPLE & ESTATES PROGRAMME BO		7.060	3,293	7,262	201	1,267

GENERAL SERVICES CAPITAL PLAN	Rephased 2022/23 Budget	Rephased 2022/23 Budget	2022/23 Actual	2022/23 Forecast	2022/23 Variance	2022/23 Carry
Q3 Monitoring	Q2	Q3	to P9	Outturn Q3	Q3	Forward Q3
as monitoring	£000's	£000's	£000's	£000's	£000's	£000's
SSET MANAGEMENT PROGRAMME BOARD	2000 0	2000 0	2000 3	2000 0	2000 0	2000 0
Digital						
Business Applications	8	8	43	8	-	-
DS Corporate Solutions	142	-	-	-	-	142
Front Office - Hardware, Software & Services	302	422	178	422	-	(120
Back Office - Hardware, Software & Services	176	130	(31)	130	-	46
Network, Software & Services	526	179	125	179	-	347
Schools - Hardware, Software & Services	362	753	326	753	-	(391
Digital: Equipped for Learning	776	776	138	776	-	-
Roads & Street Lighting						
Street Lighting and Traffic Signal Upgrades - New	1,100	1,100	224	1,100	-	-
Footway & Footpath Asset Management Plan - New	500	500	166	500	-	-
Roads Asset Management Plan - New	1,733	1,733	774	1,733	-	-
Accelerated Roads Residential Streets	2,950	2,650	858	2,650	-	300
Fleet						
Vehicle & Plant Replacement Programme	2,066	2,066	531	2,066	-	-
Property						
Property Upgrades	1,283	1,166	384	1,166	-	117
Open Spaces / Play Areas						
Ironmills Park Steps	7	-	-	-	-	7
Outdoor Play Equipment - Rosewell	46	-	-	-	-	46
Outdoor Play Equipment - Gorebridge	1	1	-	1	-	-
Roslin Wheeled Sports Facility	59	-	-	-	-	59
Mauricewood Road Bus Shelter	4	4	-	4	-	-
Millerhill Park Circular Path & Bicycle Pump Track	89	-	-	-	-	89
Welfare Park, Newtongrange	98	96	-	96	-	2
Pump Track, North Middleton	76	74	-	74	-	2
Play Park Renewal 2021/22	98	96	22	96	-	2
Play Park Renewal 2022/23	97	97	-	97	-	-
Nature Restoration Fund 2021/22	41	41	42	41	-	-
Nature Restoration Fund 2022/23	103	100	-	100	-	3
Birkenside Grass Pitch Drainage	12	-	-	-	-	12
Open Spaces - Midlothian Wide Play Areas	169	-	-	-	-	169
Contaminated Land	186	186	42	70	(116)	-
Sport & Lesiure Equipment						
Property - Poltonhall Astro & Training Area Resurfacing	527	527	482	527	-	-
Property - Penicuik Astro Resurfacing	6	6	-	6	-	-
Dalkeith Thistle - Pavilion Upgrade	6	6	-	6	-	-
Loanhead Memorial Park Pitch	4	4	-	4	-	-
Flotterstone Car Park Infrastructure & Charging	16	16	-	16	-	-
TOTAL - ASSET MANAGEMENT PROGRAMME BOARD	13,571	12,738	4,306	12,622	(116)	832
RANSPORT, ENERGY & INFRASTRUCTURE PROGRAMME BOARD						
Transport						
A701 & A702 Relief Road City Deal Project	1,423	889	299	889	-	534
A7 Urbanisation	106	106	-	106	-	-
Orbital Bus Route	302	-	-	-	-	-
Cycling, Walking & Safer Streets Projects	398	50	4	50	-	348
FCC Zero Waste - Heat Offtake Facility	1,040	-	-	-	-	1,040
TOTAL - TRANSPORT, ENERGY & INFRASTRUCTURE PROGRAMME I	3,269	1,045	303	1,045	-	1,922
EGENERATION & DEVELOPMENT PROGRAMME BOARD						
Regeneration						
Place Based Investment Fund 2021/22	649	600	101	612	12	-
Place Based Investment Fund 2022/23+	534	534	-	534	-	
Development						
Stobhill Depot Upgrade	568	-		-	-	568
Destination Hillend	2,210	1,585	354	1,585	-	1,938
		.,0		.,		
Shawfair Town Centre Land Purchase	5,615	-	106	-	-	5,615

GENERAL SERVICES CAPITAL PLAN Q3 Monitoring	Rephased 2022/23 Budget Q2	Rephased 2022/23 Budget Q3	2022/23 Actual to P9	2022/23 Forecast Outturn Q3	2022/23 Variance Q3	2022/23 Carry Forward Q3
	£000's	£000's	£000's	£000's	£000's	£000's
OTHER (PROGRAMME BOARD NOT YET DEFINED)						
PLACE						
Digital						
Newbattle Centre of Excellence	258	26	26	26	-	232
Civica Automation	47	47	-	47	-	-
Council Hybrid Meetings	-	52	-	52	-	-
Transport						
North Middleton Bridge	37	37	36	37	-	-
Food Waste Rural Routes	132	132	-	132	-	-
LEZ Electric Vehicles & Charging Points	48	48	1	48	-	-
Rosewell Road Toucan Crossing	50	50	-	62	12	-
Property/Development						
Midlothian & Fairfield House Shower Upgrades	5	5	-	5	-	-
32-38 Buccleuch Street Ground Floor Redevelopment	346	346	235	346	-	-
Hardengreen One and Two	3,107	3,107	0	3,101	(6)	-
Public Sector Housing Grants	198	198	125	366	168	-
Borders Rail - Economic Development Projects	125	-	-	-	-	125
Penicuik THI	132	120	-	120	-	12
Mayfield Town Centre Regeneration	4	4	-	-	(4)	-
CCTV Network	73	55	-	55	-	18
Town Centre Regeneration Fund 2019/20	0	0	11	0	-	-
Town Centre Regeneration Fund 2020/21	91	91	32	91	-	-
Purchase to Pay	2	2	-	2	-	-
EWIM - Buccleuch House Ground Floor	33	33	-	33	-	-
Millerhill Pavilion	23	23	-	23	-	-
PEOPLE & PARTNERSHIPS		20		20		
Education						
CO2 Monitors for Schools / Ventilation 21/22 Phase II	93	93	92	92	(1)	-
Free School Meal Provision	162	150	-	150	-	12
Children's Services						
Residential House for 5-12 year olds	210	146	39	146	-	64
Communities & Partnerships	210	110	00	140		
Members Environmental Improvements	233	233	199	233	-	-
Adult Social Care	200	200	133	200		
Assistive Technology	176	176	57	176	_	-
Homecare	55	55	51	55	_	_
Highbank Intermediate Care Reprovisioning	500	100	38	100	-	400
General Fund Share of Extra Care Housing	297	297	226	297	-	-100
TOTAL NOT ALLOCATED TO PROGRAMME BOARDS	6,437	5,626	1,119	5,795	169	863
TOTAL NOT ALLOUATED TO TROORAMINE BOARDO	0,437	3,020	1,113	5,135	103	
SUBTOTAL - PRE RETURN OF CONTINGENCIES	39,991	29,188	9,582	29,455	267	13,006
Provision for Return of Contingencies	(985)	(985)		(985)	-	-
GENERAL SERVICES CAPITAL PLAN TOTAL	39,006	28,203	9,582	28,470	267	13,006

Appendix 3

Detailed General Services Capital Plan Expenditure 2022/23 to 2026/27

		2023/24			2026/27	Ltr Yrs	Tota
022/23 to 2026/27	-	Budget	Budget	Budget	Budget	Budget	Spen
	£'000	£'000	£000's	£000's	£000's	£000's	£'000
HILDREN, YOUNG PEOPLE & ESTATES PROGRAMME BOA	RD						
Education - Primary	700	0.007	0.007	000			40.0
Woodburn Primary 9 class & activity hall extension	762	8,667	3,287	200	-	-	12,9
Easthouses Primary School	645	17,272	3,557		-	-	21,4
Kings Park PS upgrade to existing building	200	500	5,761	4,779	691	-	11,9
St Davids Primary - 4 class & EY extension	- 70	500	1,250	2,984	547		5,2
Mauricewood Refurbishment & Extend Rosewell Primary School - extend to 2 stream	70	500 500	5,711	2,642	1,000	-	9,9
	-		5,823	1,324	1 2 4 7		7,6
Hopefield Farm Primary 2 (HS12)	-	500	4,888 1,825	6,735	1,347 7,301	-	13,4
Bonnyrigg Catchment Primary Schools Expansion Newtongrange refurb & expansion to 2 stream	-	500	1,025	4,563 952	7,301	2,564 -	16,2
	-	500	1,129	952	-		2,5
Strathesk Primary one class extension	1,086	5,495	20,267	17,558	1,926	-	46,3
Mayfield & St. Luke's School Campus Bonnyrigg Primary - Modular Unit	1,000	562	20,207		1,920		40,3
Burnbrae Primary - Conversion of ASN to GP Space	- 1	81	-	-		-	
Tynewater Primary School	10	-	-	-	-	-	
Education - Primary - Projects near completion	10	-	-	-	-	-	
Paradykes Primary Replacement	54	51	-	-	-	-	1
St. Mary's RC & Early Burnbrae Primary Schools	29	0	_	-	_	-	
New Danderhall Primary hub	585	-	-	-			5
Sacred Heart Primary School Extension	379	36					4
Acoustic Upgrades	15	135	-	-		-	1
Education - Secondary	15	155	-	-	-	-	
Beeslack CHS Replacement	1,054	-	-	-	-	-	1,0
Lasswade High - Toilets & Changing to 1,600 pupil capacity	50	403	_	-	-	-	2
Beeslack CHS Replacement	50	5,615	27,461	34,461	18,150	465	- 86,1
Penicuik High School		3,800	9,500	15,200	9.263	238	38,0
Shawfair All-through Campus		1,921	9,860	23,564	47,127	35,345	117,8
Gorebridge High School	_	1,521	5,000	5,452	13,629	35,436	54,5
Education - ASN	-	_	-	3,432	15,025	55,450	34,0
Hawthornden Primary - ASN Unit	146	1,501	21	-	-	-	1,6
Lasswade High - ASU	140	1,501	21	1,333	_	-	1,3
ASN Provision - Social Complex Needs	_	250		1,555		_	2
Saltersgate Alterations Phase III - Playground Improvements	191	200	_	-		_	1
Saltersgate Phase IV - Internal Alterations	2	-	-	-	-	-	
Education - Early Years	2						
Mount Esk Nursery School Replacement @ Hawthornden	-	-	-	-	-	2,026	2,0
King's Park Primary School	40	15	-	-	-	- 2,020	2,0
Rosewell Primary School New Build	40	13	-	-	-	1,508	1,5
Roslin Primary School	10			-	-	752	7
Capital grants to partner providers	343	-	-			- 152	3
Gorebridge Primary School	545	-	-	-	-	-	
Catering & Setting kitchens		500	-	-		-	5
Hawthorn Children & Families Centre Alteration	- 77	87	-	-	-	-	1
Mauricewood Primary School	150	204	-	-	-	-	3
Vogrie Outdoor Early Learning Centre	- 150	81	-	-	-	-	•
Other Outdoor Spaces	67	133	-	-	-	-	2
Education _ General	07	100	-	-			-
Learning Estate Strategy: Development Budget	1,222	900	-	-	-		2.1
Modular Units - Session 2017/18	1,222	- 900	-	-		-	2,1
Burnbrae Primary School External Works	73	-			-	-	
New Learning Estate Furniture & IT Equipment	13	- 17	- 17	- 17	-	-	
OTAL - CHILDREN, YOUNG PEOPLE & ESTATES PROGRAM	7,262	50,725		121,763	100,980	78,334	459,4
OTAL - GHILDREN, TOONG FEOFLE & ESTATES PROGRAM	1,202	50,723	100,357	121,703	100,900	10,334	439,4

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	1	2023/24		2025/26	2026/27	Ltr Yrs	Tota
022/23 to 2026/27	Eudget £'000	Budget £'000	Budget £000's	Budget £000's	Budget £000's	Budget £000's	Spen £'00
THER (PROGRAMME BOARD NOT YET DEFINED)	£ 000	£ 000	£000 S	£000 S	£000 S	£000 S	£ 00
	1						
Digital							
Newbattle Centre of Excellence	26	232	-	-	-	-	
Civica Automation	47		-	-	-	-	-
City Deal - Digital	-	240	-	-	-	-	
Council Hybrid Meetings	52	-	-	-	-	-	
Transport							
North Middleton Bridge	37	-	-	-	-	-	
New recycling facility - Penicuik	- 1	-	-	-	-	243	:
Food Waste Rural Routes	132	-	-	-	-	-	
LEZ Electric Vehicles & Charging Points & LAIP	48	-	-	-	-	-	
Rosewell Road Toucan Crossing	62	-	-	-	-	-	
Property/Development	Ì						
Midlothian & Fairfield House Shower Upgrades	5	-	-	-	-	-	
32-38 Buccleuch Street Ground Floor Redevelopment	346	-	-	-	-	-	;
Hardengreen One and Two	3,101	-	-	-	-	-	3,
Public Sector Housing Grants	366	291	198	198	198	-	1,
Borders Rail - Economic Development Projects	-	125	-	-	-	-	, í
Gorebridge Connected	- 1	-	-	-	-	614	
Penicuik THI	120	12	-	-	-	-	
Mayfield Town Centre Regeneration	-	-	-	-	-	-	
CCTV Network	55	417	-	-	-	-	
Town Centre Regeneration Fund 2019/20	0	-	-	-	-	-	
Town Centre Regeneration Fund 2020/21	91	-	-	-	-	-	
Purchase to Pay	2	-	-	-	-	-	
EWiM - Buccleuch House Ground Floor	33	-	-	-	-	-	
Millerhill Pavilion	23	-	-	-	-	-	
EOPLE & PARTNERSHIPS							
Education							
CO2 Monitors for Schools / Ventilation 21/22 Phase II	92	-	-	-	-	-	
Free School Meal Provision	150	384	-	-	-	-	:
Children's Services							
Residential House for 5-12 year olds	146	64	-	-	-	-	1
Communities & Partnerships							
Members Environmental Improvements	233	180	180	180	180	-	ļ
Adult Social Care	i.						
Assistive Technology	176	150	150	150	150	197	9
Homecare	55	-	-	-	-	-	
Highbank Intermediate Care Reprovisioning	100	6,348	2,455	119	-	-	9,0
General Fund share of Extra Care Housing	297	126	7	-	-	-	-,
Sport & Leisure	1						
Property - Shawfair Leisure/Library Provision	-	-	2,411	2,411	-	-	4,
OTAL NOT ALLOCATED TO PROGRAMME BOARDS	5,795	8,569	5,402	3,058	528	1,054	24,4
				,			, í
OST OF SALES							
	-	-	-	-	-		
OTAL COST OF SALES	-	-	-	-	-	-	
	l						
				_			
UBTOTAL - PRE RETURN OF CONTINGENCIES	29,455	98,920	147,272	137,134	109,613	88,865	611,
	ł						
Provision for Return of Contingencies	(985)	(736)	(2,473)	(3,682)	(3,428)	(2,740)	(14,