

Performance, Review and Scrutiny Committee

Venue: Council Chambers, Midlothian House, Dalkeith, EH22 1DN

Date: Tuesday, 24 January 2017

Time: 11:00

John Blair Director, Resources

Contact:

Clerk Name: Janet Ritchie Clerk Telephone: 0131 271 3158 Clerk Email: janet.ritchie@midlothian.gov.uk

Further Information:

This is a meeting which is open to members of the public.

Audio Recording Notice: Please note that this meeting will be recorded. The recording will be publicly available following the meeting. The Council will comply with its statutory obligations under the Data Protection Act 1998 and the Freedom of Information (Scotland) Act 2002.

1 Welcome, Introductions and Apologies

2 Order of Business

Including notice of new business submitted as urgent for consideration at the end of the meeting.

3 Declarations of Interest

Members should declare any financial and non-financial interests they have in the items of business for consideration, identifying the relevant agenda item and the nature of their interest.

4 Minutes of Previous Meeting

4.1	Meeting of 29 November 2016 submitted for approval	3 - 8
4.2	Special Meeting of 30 November 2016 (1) submitted for approval	9 - 14
4.3	Special Meeting of 30 November 2016 (2) submitted for approval	15 - 18
4.4	Meeting of Sub Committee of 2 May 2016 submitted for information.	19 - 20
5	Public Reports	
5.1	Newbyres Village Care Home Sub Committee - Verbal Update	
5.2	Education Scotland Inspection Report: Community Learning and Development in Midlothian Council - Report by Head of Education	21 - 32
5.3	Procedure for Reporting of Complaints Progressed to the Scottish Public Services Ombudsman - Report by Chief Executive	33 - 64
5.4	Report for the Scottish Ministers on Compliance with Climate Change Duties for 2015-16 - Report by Head of Communities and Economy	65 - 70

6 Private Reports

Performance Review and Scrutiny Committee Tuesday 24 January 2017 Item No 4.1



Performance, Review and Scrutiny Committee

Date	Time	Venue
29 November 2016	11.00am	Council Chambers, Midlothian House, Buccleuch Street, Dalkeith

Present:

Councillor Muirhead (Chair)	Councillor Baxter
Councillor Beattie	Councillor Coventry
Councillor de Vink	Councillor Pottinger
Councillor Wallace	

Also in Attendance:

Kenneth Lawrie Chief Executive	
Mary Smith Director, Education, Communities and E	
Grace Vickers	Head of Education
Ian JohnsonHead of Communities and Economy	
Alison White Head of Adult and Social Care	
Peter Arnsdorf	Planning Manager
Gordon Aitken Democratic Services Officer	

1 Chair

In the absence of the Chair of the Committee, Councillor Muirhead was nominated by Councillors Pottinger and Baxter and took the Chair.

2 Apologies for Absence

It was noted that apologies had been received from Councillors Bennett, Milligan, Russell and Young

3 Order of Business

The order of Business was as set out on the Agenda. The Chair indicated that, with the approval of the Committee, he intended raising an additional item which due to its nature would be most appropriately considered in private.

4 Declarations of interest

No declarations of interest were intimated

5 Minutes of Previous Meetings

The Minutes of the following meetings were submitted and approved as a correct record:

- 4.1 Performance, Review and Scrutiny Committee of 6 September 2016
- 4.2 Special Performance, Review and Scrutiny Committee of 7 September 2016 (am)

Following discussion, the Committee agreed to note a point raised by Councillor de Vink in relation to the terms of the Minute insofar as it recorded his apology for absence whereas he advised he had been present.

4.3 Special Performance, Review and Scrutiny Committee of 7 September 2016 (pm)

6 Public Reports

Agenda No	Title	Submitted by:	
5.1	Inspection of Mauricewood Primary School and Nursery Class	Director, Education, Communities and Economy	
Outline and	I summary of item		
submitted 6 Septem Inspectior	With reference to the Minutes of Cabinet dated 11 October 2016, there was submitted a report by Director of Education, Communities and Economy dated 6 September 2016 providing Members with an outline of the outcomes of the Inspection carried out by the HM Inspectorate of Education which was communicated in their letter dated 30 August 2016.		
of the rep	th, Director of Education, Communities and Eco ort. She highlighted the evaluations given for be ass and the particular strengths indicated by th	oth the school and	
respect of it was not been pres	Thereafter, Councillor Beattie having noted the inspection team's comments in respect of self-evaluation, requested further information. Mrs Smith explained that it was not that self-evaluation did not take place it was the manner in which it had been presented to the inspectors and that the Head Teacher had acknowledged this and it would now be addressed.		
Questions Director.	were raised by other Members and subseque	ntly answered by the	
Decision			
20 ² pup Scl	 To endorse the recommendations approved by Cabinet on 11 October 2016 and note the content of the Inspection report and congratulate the pupils, parents, carers and staff connected with Mauricewood Primary School and Nursery Class on the key strengths highlighted in the Report and; 		
cor lea chi ach	 to note the areas for improvement as listed in the Report, namely:- (a) continue to develop the curriculum to provide progression in all aspects of learning; (b) continue to improve approaches to assessing and tracking children's learning, helping them to understand their own progress and achievements; (c) improve approaches to school self-evaluation with a clear focus on improving outcomes for children. 		
Action	Action		
Director, E	Director, Education, Communities and Economy		

Agenda No	Title	Submitted by:	
5.2	Accreditation of Mayfield Nursery School's I CAN provision	Head of Education	
Outline and	summary of item		
With reference to the Minutes of Cabinet of 22 November 2016, there was submitted Report by the Head of Education dated 28 October 2016 providing the Committee with an outline of the outcome of the I CAN Early Talk Accreditation which was carried out in Mayfield Nursery School on 25 October 2016. Grace Vickers, Head of Education, spoke to the terms of the Report and explained that the I CAN Early Talk accreditation scheme is a quality assurance and quality improvement tool. The accreditation involves an inspection of a portfolio of evidence and an onsite audit practice using standards of service excellence, which have been developed by I CAN.			
Decision			
Thereafter	Thereafter, the Committee:-		
a) note	a) noted the content of the Report;		
	 b) congratulated the pupils, parents and staff connected with the I CAN provision at Mayfield Nursery School on the key strengths identified and: 		
c) note	c) noted the areas for further development highlighted within the Report.		
Action			
Head of Education			

Agenda No	Title	Submitted by:
5.3	Report for the Scottish Ministers on Compliance with Climate Change duties for 2015/16	Head of Communities and Economy
Outline and summary of item		
With reference to the Minutes of Cabinet of 22 November 2016, there was submitted Report dated14 November 2016 informing the Committee of the Council's Statement of Compliance with Climate Change duties for 2015/16.		
Peter Arnsdorf, Planning Manager, spoke to the terms of the Report.		

Thereafter, a number of questions were raised by Councillor Baxter. Mr Arnsdorf partly answered some of the questions and committed to providing Councillor Baxter with fuller responses in relation to the remaining ones as soon as possible.

Councillors Beattie, de Vink and Pottinger expressed concern in relation to the quality of the document circulated to Members and advised that it was extremely difficult to read. The Chair agreed and advised that he had read it on his ipad and it was much easier to follow. Peter Arnsdorf advised that the response was input electronically into a system formatted by the Scottish Government and document circulated had been printed from the system.

The Chief Executive was then heard in relation to the concerns raised by Members.

Decision

The Committee agreed to:-

(a) note the terms of the Report forming the basis of the Council's submission, which had now been lodged to Scottish Ministers and;

(b) continue the matter to the next meeting of the Committee to be held on 24 January 2017, for submission of fuller responses to the questions.

Action

Head of Communities and Economy

Agenda No	Title	Submitted by:
5.4	Adult Social Care and Health Budget Pressures	Joint Director Health and Social Care
Outline and summary of item		

With reference to the Minutes of Cabinet of 22 November 2016, there was submitted Report dated 14 November 2016 providing Members with the background to the current financial pressures in adult social care and health and a summary of actions being taken to address these.

Alison White, Head of Adult and Social Care, spoke to the terms of the Report. She advised that the report also highlighted the key challenges facing social care in seeking to remodel services to meet increasing demand in the context of reducing public finance and a finite social care workforce.

Decision

The Committee agreed to endorse the recommendations approved by Cabinet on

22 November 2016:-

(a) to note the work underway to address a major projected overspend in adult care and;

(b) consider the implications of the current financial position when decisions are being made about the financial offer to the Integration Joint Board for 2017-18.

Action

Joint Director, Health and Social Care

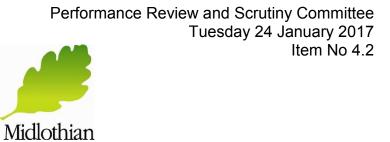
Exclusion of Members of the Public

In view of the nature of the business to be transacted, the Council agreed that the public be excluded from the meeting during discussion of the undernoted item, as contained in the Addendum hereto, as there might be disclosed exempt information as defined in paragraphs 1 and 11 of Part I of Schedule 7A to the Local Government (Scotland) Act 1973:-

7.1 Newbyres Village Care Home Sub Committee

The meeting terminated at 12.05 pm.

Minute of Meeting



Special Performance, Review and Scrutiny Committee

Date	Time	Venue
30 November 2016	11.00 am	Council Chambers, Midlothian House, Buccleuch Street, Dalkeith

Present:

Councillor Milligan (Chair)	Councillor Baxter
Councillor Beattie	Councillor de Vink
Councillor Pottinger	Councillor Wallace

In attendance:

Kenneth Lawrie	Chief Executive
Alison White	Head of Adult and Social Care
Kevin Anderson	Head of Housing and Customer Services
Joan Tranent	Head of Children's Services
Ian Johnson Head of Communities and Econom	
Allister Short	Head of Health
Janet Ritchie Democratic Services Officer	

1 Apologies

Apologies were intimated on behalf of Councillors Bennett, Coventry, Muirhead, Montgomery, Russell and Young.

2 Order of Business

The order of business was in terms of the agenda circulated.

3 Declarations of interest

No declarations of interest were intimated.

4 Public Reports

Report No.	Report Title	Presented by:
4.1	Communities and Economy	Head of Communities and
	Performance Report Quarter 2 2016/17	Economy
Outline of report and summary of discussion		

Ian Johnson, Head of Communities and Economy, spoke to the terms of the Quarter 2 2016/17 Performance Report for Communities and Economy and highlighted progress in the delivery of strategic outcomes and summary of the emerging challenges as detailed in the Report.

Questions were raised by Councillors Baxter, Pottinger, Beattie and de Vink and subsequently answered on matters including:

- Measures to ease road congestion;
- Carbon dioxide gas ingress, in particular to residential properties in Gorebridge;
- Masterplan for Newtongrange Town Centre including funding bids;
- Cascading of information to and from the Scottish Government's Building Standards Service;
- Mayfield Town Centre;
- Brexit impact;
- Engaging with communities including the community councils.

Thereafter, Councillor Wallace acknowledged the work of the Council team in putting forward the bid for Penicuik Town Centre.

Decision

• To note the report

Report No.	Report Title	Presented by:
4.2	Education Performance Report Quarter 2 2016/17	Head of Education
Outline of rep	ort and summary of discussion	
Craig Biddick, Senior Education Manager, spoke to the terms of the Quarter 2 2016/17 Performance Report for Education and highlighted that the quarter concentrated on the strategic direction for 2016/17 to create a world-class education system in Midlothian focussing on 5 improvement actions: improving attendance; reducing exclusions; excellent learning and teaching; raising attainment – closing the gap; self-evaluation for self-improvement and the leadership of change: an update on the leadership programmes and the work being undertaken to grow ASGs (Associated School Groups) into Learning Communities.		
Thereafter questions were put by Members and subsequently answered in relation to:-		
 the Impact of behaviours in schools on the wider community; 		
managing teacher shortages.		
Decision		
• To note the report.		

At 12 noon Councillors Baxter and de Vink left the meeting.

Report No.	Report Title	Presented by:
4.3	Children's Services Performance Report Quarter 2 2016/17	Head of Children's Services
Outline of repo	ort and summary of discussion	
Joan, Tranent, Head of Children's Services spoke to the terms of the Quarter 2 2016/17 Performance Report for Children's Services and highlighted the key priorities including the progress of the Children Services review noting that the proposed structure had been announced to staff on 9 September and following consultation the final structure had been reviewed by the Board on 18 October. She further advised that the PACE (Performance and Care Excellence) Programme noted in the Quarter 1 Report was due to commence on 1 January 2017. Further she summarised the emerging challenges detailed in the Report.		
Decision		
To note the report.		

4.4 A R Outline of report a Allister Short, H result of the cha responsibility fo presented the C	Adult Community Care Performance Report Quarter 2 2016/17 and summary of discussion lead of Health and Alison White, Hea ange in local management with 2 Hea or Primary Care and Older People, an Quarter 2 2016/17 Performance Repo	ads of Service with joint d Adult Services jointly rt for Adult Community Care.	
R Outline of report Allister Short, H result of the cha responsibility fo presented the C	Report Quarter 2 2016/17 and summary of discussion lead of Health and Alison White, Hea ange in local management with 2 Hea or Primary Care and Older People, an Quarter 2 2016/17 Performance Repo	d of Adult and Social Care, as a ads of Service with joint d Adult Services jointly rt for Adult Community Care.	
Allister Short, H result of the cha responsibility fo presented the C	lead of Health and Alison White, Hea ange in local management with 2 Hea or Primary Care and Older People, an Quarter 2 2016/17 Performance Repo	ads of Service with joint d Adult Services jointly rt for Adult Community Care.	
Allister Short, H result of the cha responsibility fo presented the C	lead of Health and Alison White, Hea ange in local management with 2 Hea or Primary Care and Older People, an Quarter 2 2016/17 Performance Repo	ads of Service with joint d Adult Services jointly rt for Adult Community Care.	
Thereafter, que	stions were put by Members and ans	wered on matters including:	
	 Complaints handling including waiting times for OT appointments and access to audiology; 		
Funding	Funding across the Service;		
 Availability of the Recovery Cafe with particular emphasis on it being available when it is most needed, at weekends and over the festive period. 			
Decision			
•	can be put in place to extend the availability of the Recovery Cafe during this		
To note the report			
Action			
Head of Adult and Social Care			

Report No.	Report Title	Presented by:
4.5	Customer and Housing Services	Head of Customer and
	Performance Report Quarter 2	Housing Services
	2016/17	
Outline of report and summary of discussion		

Kevin Anderson, Head of Customer and Housing Services spoke to the terms of the Quarter 2 2016/17 Performance Report for Customer and Housing Services and highlighted the progress in the delivery of strategic outcomes and a summary of the emerging challenges as detailed in the Report. He advised that of the 10 performance indicators applicable to the Service, 6 were off target but were being addressed.

Thereafter, questions were put by Members and answered with regard to:

- Effective budget management;
- Complaints handling;
- Scottish Welfare Fund applications

Decision

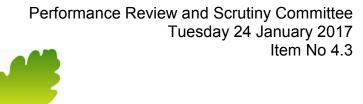
• To note the report

5 Private Reports

No private business submitted to this meeting.

The meeting terminated at 1.00 pm

Minute of Meeting



Midlothian

Special Performance, Review and Scrutiny Committee

Date	Time	Venue
30 November 2016	2.00 pm	Council Chambers, Midlothian House, Buccleuch Street, Dalkeith

Present:

Councillor Milligan (Chair)	Councillor Baxter
Councillor Beattie	Councillor Coventry
Councillor de Vink	Councillor Muirhead
Councillor Pottinger	Councillor Wallace

In attendance:

Kenneth Lawrie	Chief Executive
Garry Sheret	Head of Property and Facilities Management
Ricky Moffat	Head of Commercial Operations
Gary Fairley	Head of Finance and Integrated Service
	Support
Janet Ritchie	Democratic Services Officer

1 Apologies

Apologies were intimated on behalf of Councillors Bennett, Montgomery, Russell and Young.

2 Order of Business

The order of business was confirmed as outlined in the agenda circulated.

3 Declarations of interest

No declarations of interest were intimated.

4 Public Reports

Report No.	Report Title	Presented by:
4.1	Property and Facilities Management Performance Report Quarter 2 2016/17	Head of Property and Facilities Management
Outline of report and summary of discussion		

Garry Sheret, Head of Property and Facilities Management spoke to the terms of the Quarter 2 2016/17 Performance Report for Property and Facilities Management and highlighted some key points from the report including a summary of the emerging challenges.

Thereafter, questions were put by Councillors de Vink, Pottinger and Wallace and subsequently answered in relation to matters including:

- extending the provision of facilities at Hillend including the possibility of engaging with other providers to explore the possibility of partnership working;
- problems with school meals equipment;
- the operational difficulties involved in managing sickness absences;
- carbon reduction in schools;
- plans for Council assets housed in Newbattle High School.

Decision

• To note the Report

Action

Head of Property and Facilities Management

Report No.	Report Title	Presented by:
4.2	Commercial Operations Performance	Head of Commercial
	Report Quarter 2 2016/17	Operations
Outline of report and summary of discussion		

Ricky Moffat, Head of Commercial Operations, spoke to the Quarter 2 2016/17 Performance Report for Commercial Operations and highlighted the main points and the emerging challenges as detailed in the Report.

Thereafter, questions were put by Councillors Pottinger, Beattie, Muirhead and the Chair and subsequently answered in relation to matters including:

- The cost of consultants for the decriminalised parking case;
- Enterprise City Car Club;
- Update in relation to Emily Bing;
- Vogrie Play Day extending facilities to include the cafeteria being available;
- Provision of play facilities for children with special needs.

Decision

- To report back to the Chair, as soon as possible, in relation to the provision of a centralised play facility in Midlothian for children with special needs;
- To note the Report.

Action

Head of Commercial Operations

Report No.	Report Title	Presented by:
4.3	Finance and Integrated Service	Head of Finance and
	Support Performance Report Quarter	Integrated Service Support
	2 2016/17	
Outline of report and summary of discussion		

Gary Fairley, Head of Finance and Integrated Service Support spoke to the terms of the Quarter 2 2016/17 Performance Report for Finance and Integrated Service Support and highlighted the strategic focus continues to be that of delivering transformational change in service provision as a means to secure financial sustainability and the achievement of the Council's priority outcomes. He provided a brief outline of the successes achieved in the second quarter with particular reference to the introduction of Mi Rewards, revised pay and conditions and the Cycle to Work scheme. He advised that the next quarter would see the introduction of the new people management policies. He confirmed the successful completion of the audit process with new auditors now in place.

Decision

• To note the Report.

Report No.	Report Title	Presented by:
4.4	Midlothian Council Performance	Chief Executive
	Report Quarter 2 2016/17	

Outline of report and summary of discussion

Kenneth Lawrie, Chief Executive presented the Quarter 2 2016/17 Performance Report for Midlothian Council and highlighted the challenges of future budget pressures and the scale of education changes. He advised it was the first time that the Balanced Scorecard had been presented to the Committee which lists progress against the 3 top priorities for 2016-2019 identified as a result of the review and engagement process undertaken by the Community Planning Partnership of (i) reducing the gap in learning outcomes; (ii) reducing the gap in health outcomes and; (iii) reducing the gap in economic circumstances.

Thereafter, questions were put by Members and subsequently answered in relation to how the Council presents itself to the people of Midlothian whereas it was acknowledged that the Council was doing a lot of good work but perhaps by improving the public's understanding of what was being done would assist people in understanding the role it plays. It was however acknowledged that the primary focus was on doing the right thing for the people of Midlothian rather than talking about it.

Decision

• To note the Report

5 Private Reports

No private business submitted to this meeting.

The meeting terminated at 2.55 pm

Performance Review and Scrutiny Committee Tuesday 24 January 2017 Item No 4.4



Performance, Review and Scrutiny Committee

NEWBYRES VILLAGE CARE HOME SUB COMMITTEE

Date	Time	Venue
Monday 2 May 2016	1 pm	Newbyres Village Care Home, 20 Gore Avenue, Gorebridge,
		MIDLOTHIAN, EH23 4TZ

Present:

Councillor Milligan (Chair)	Councillor Muirhead
Councillor Pottinger	Councillor Russell
Councillor Wallace	

Also in Attendance:

Eibhlin McHugh	Joint Director of Health & Social Care
Alison White	Head of Adult and Social Care

1 Apologies

It was noted that apologies had been received from Councillor Beattie

2 Order of Business

The order of business was confirmed as outlined in the agenda that had been circulated.

3 Declarations of interest

No declarations of interest were intimated.

4 Minutes of Previous Meetings

No previous minutes were submitted to this meeting.

5 Public Reports

No Public Reports were submitted to this meeting.

6 **Private Reports**

In view of the nature of the business to be transacted, the Committee agreed that the public be excluded from the meeting during discussion of the undernoted item, as contained in the Addendum hereto, as there might be disclosed information as defined in paragraph 1 and 11 of Part I of Schedule 7A to the Local Government (Scotland) Act 1973:-

- (a) Newbyres Village Care Home Sub Committee Noted; and
- (b) Inspection of Newbyres Care Home and Care Service Inspection Report -Newbyres Village Care Home – Noted.



Education Scotland Inspection Report: Community Learning and Development in Midlothian Council

Report by Dr Grace Vickers, Head of Education

1 Purpose of Report

The purpose of this report is to present the findings of the Education Scotland inspection of community learning and development in Midlothian Council which was published on 13 December 2016. The inspection focused on both the strategic leadership across Midlothian and place-based delivery within the communities of Dalkeith, Woodburn, Gorebridge, Mayfield and Easthouses. A copy of the inspection report is attached as appendix one.

2 Background

2.1 Context of this Inspection

Education Scotland have the responsibility for inspecting how good the learning and development taking place within local authority areas is regardless of who is providing those learning and development opportunities. The local authority has the responsibility for co-ordinating learning and development. The CLD regulations place a responsibility on the local authority to map and coordinate improvement planning within these areas. In Midlothian we coordinate learning and development. The scrutiny function is carried out by the Improving Opportunities in Midlothian theme of Community Planning. Risks relating to the CLD regulations plan are contained within the Local Area Network (LAN). None are currently identified for Midlothian.

The inspection grading is given using a six point scale: excellent, very good, good, satisfactory, weak and unsatisfactory. Midlothian were evaluated as Very Good in all four indicators.

Those within scope of this inspection are all those deemed to be delivering learning and development activities whether they are public sector or third sector including small community groups and religious organisations where appropriate. In Midlothian a wide group of local people, staff from across all three Council Directorates, Police, NHS, Community Councils and third sector groups were subject to scrutiny through this process.

2.2 Inspection Format

Overall the inspection team ask the following two questions:

- How good is the strategic leadership of Learning and Development?
- How good is the learning and development in this local community?

They also focus on the current and evolving policy context, for example:

- Closing the poverty-related attainment gap; prevention.
- Reducing social isolation.
- Tackling health inequalities.
- Empowering communities.

The strategic inspection took place over 2 days the 6th and 7th September 2016. The place based inspection took place over 5 days the week beginning 3rd October 2016. The inspectors requested partnership self evaluations in advance which looked at specific quality indicators relating to: improvements in performance, impact on the local community, delivering the learning offer with learners and leadership and direction. The inspectors use three main methods to inspect. These are examining self evaluations, evidence files and conducting focus groups with participants, staff, partners and volunteers. There were over 60 focus groups and approximately 400 individuals involved in the process.

2.3 Inspection Findings: How Good is the Learning and Development Very Good

The inspection team assessed the learning and development overall as very good for all four indicators: improvements in performance, impact on the local community, delivering the learning offer with learners and leadership/direction. This is the highest grade received within Midlothian for the learning and development taking place. The partnership is proud of this achievement as it has been achieved through the dedication, of staff, volunteers and local people. The inspection results are a validation of the guality of the work taking place within Midlothian.

The inspectors identified the following strengths:

- An ethos of shared endeavour.
- Strong and clear leadership across the partnership.
- Ambitious and enthusiastic staff and volunteers.
- The range of targeted learning programmes leading to life-changing impacts.

Detailed verbal feedback was given on each of the quality indicators and summarised in the formal inspection report. The inspectors discussed with partners how they might continue to improve their work. This is what was agreed:

- Continue to develop systems to track skills for learning, life and work across partners.
- Consider how learner pathways can be sustained as resources change.

3 **Report Implications**

3.1 Resource

It was highlighted that continued efforts will be required to ensure the provision remains as effective and has the capacity to continue to make life changing impacts due to the challenging economic circumstances we face.

3.2 Risk

We are ambitious and wish to continue to deliver high quality services with and for local people, partnership working is crucial to mitigate the financial impact on those most vulnerable.

Reduction in resources could lead to the loss of both services and staff expertise thus affecting the standard that has been achieved. This could in turn risks losing ground gained in preventive interventions that has been achieved by building the capacity of community group for self help.

3.3 Single Midlothian Plan and Business Transformation Themes addressed in this report:

- Community safety
- $\overline{\boxtimes}$ Adult health, care and housing
- Getting it right for every Midlothian child
- Improving opportunities in Midlothian
- Sustainable growth
- Business transformation and Best Value
- None of the above

3.4 Key Priorities within the Single Midlothian Plan

Reducing inequalities.

3.5 Impact on Performance and Outcomes

This work is core to addressing inequalities for Midlothian Community Planning Partnership.

3.6 Adopting a Preventative Approach

Much of our current and future approaches for learning and development are preventative as reflected within the inspection findings.

3.7 Involving Communities and Other Stakeholders

Involving our communities and partners in designing, delivering and coproducing learning and development

3.8 Ensuring Equalities

The inspectors recognised that learning and development activities were addressing inequalities. The approach undertaken will continue to target those from identified equalities groups and ensure individual needs are proactively taken into account when supports and opportunities are developed.

3.9 Supporting Sustainable Development

The learning and development activities within the scope of the inspection are supporting individuals and communities to contribute to sustainable developments at a local level.

3.10 IT Issues

None

- Note the content of this report.
- Recognise and celebrate the quality, range and life changing impact of the learning and development taking place.
- Support the recommended areas of action to ensure that the learning and development offered across Midlothian moves from very good to excellent, progress will be reported through existing Council and Community Planning Partnership performance reporting mechanisms.

10 January 2017

Report Contact:

Name Annette Lang Tel No. : 0131 271 3923 annette.lang@midlothian.gov.uk

Supporting papers: Hyperlink to formal Report published by Education Scotland Tuesday, 13 December 2016

http://www.educationscotland.gov.uk/Images/MidlothianCLDIns13122016 tcm4 -877315.pdf



Inspection of Community Learning and Development in Midlothian Council

13 December 2016

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1. Context

Community learning and development (CLD) partners within Midlothian Council and the area of Dalkeith/Woodburn, Gorebridge and Mayfield and Easthouses were inspected by Education Scotland during September and October 2016. During the visit Education Scotland staff talked to children, young people, adults and community organisations. We worked closely with local CLD managers, CLD providers, partners, paid staff and volunteers. We wanted to find out the quality of the strategic leadership of CLD and the quality of CLD provision in the area. We also looked at how well paid staff and volunteers are developing their own practices and building capacity. We looked at how partners are contributing to current and evolving national policy objectives such as closing the poverty-related attainment gap; prevention; reducing social isolation; tackling health inequalities; and empowering communities.

2. How good is the strategic leadership of community learning and development?

CLD and their partners are at the heart of delivery of the three Single Midlothian Plan priorities; reducing the gap in learning outcomes, improving health outcomes and improving economic circumstances. The Council's Leadership team and Community Planning partners increasingly holistic approach to learning is having positive impacts. Positive destinations for young people leaving school are improving. A strong focus on targeting those citizens who are most disadvantaged is leading to better outcomes for young people, adults and communities. Parenting programmes are impacting positively on families and attendance at nurseries is improving. The use of trend data is resulting in more effective responses to crime and anti-social behaviour, for example youth programmes and deployment of police officers. Partners now need to ensure that as needs and resources change, they amend and review structures appropriately.

Strategic leadership of CLD is very strong. CLD partners at both strategic and local level work together very effectively. An ethos of shared endeavour is evident across partners. Effective leadership from the Chief Executive of the Council is disseminated to senior officers and other staff. CLD is at the heart of tackling inequalities and are at the centre of the delivery of Council priorities. Across partners, leaders are clear about their role in contributing to the strategic vision and aims set out by the Community Planning Partnership (CPP). Strategic sub groups sitting underneath the CPP are inclusive, effective and involve a wide range of partners. This includes the third sector, faith groups and community organisations. Clear systems for reporting the outcomes of CLD activity are in place. Quarterly meetings with Heads of Service ensures that this is both robust and current. A balanced scorecard system is ensuring that that targets are being met. Partners report to stakeholders using a wide variety of methods. A simple but effective leaflet reports outcomes to the public and other stakeholders.

Leaders across the partnership empower staff to take on leadership roles. As a result staff are confident to tackle issues creatively and there is a strong sense of ownership. All Lifelong Learning and Employability (LLE) staff are given responsibility for devolved areas of leadership. Across Midlothian staff and volunteers are well supported to develop and enhance their skills. Many youth workers are progressing from volunteering to paid work and further education. Third Sector Interface provide a good range of training opportunities that contributes to

improving of service delivery. Shared training and networking is improving as a result of partnership working.

3. How good is the learning and development in this community?

Partners work together effectively to share, analyse and interpret data and other intelligence. They are using this knowledge to inform working practices to improve outcomes. At a local level CLD staff and partners are using data to target those most in need. Young people who are less likely to achieve a positive destination after leaving school are supported well through a multi-agency coordination group. Partners are identifying young people at an earlier stage and are directing resources effectively. This is leading to better outcomes for individuals. Shared data helps to track young people's progress. Developing system to track skills for learning, life and work will further embed this approach. Community organisations are clear about the need not to duplicate effort in data collection. Examples include local organisations in the Mayfield/Easthouses area working together through the In It Together (IIT) group. Sharing of information and data between partners is enhancing provision. People with complex needs, poor mental health and dependency issues are appropriately targeted.

Young people and adults benefit from programmes that are improving life chances. High level targets are set at a strategic level to address health inequalities, levels of attainment and literacy and numeracy needs. Older people in a sheltered housing complex now feel more included through the use of lap tops, tablets and smart phones. They can now communicate with families and friends through social media. Research into how learners use technology is leading to re-designed programmes for adult learning. Data sharing between police and health staff is resulting in clearer referral processes. Youth agencies in collaboration with other partners are successfully developing housing options for young people. Partners now need to build on this work to sustain outcomes in the longer term.

Community groups are confident, skilled and active. They are influential in their immediate communities and across Midlothian more widely. Local people make a strong contribution to their communities through Community Action Plans that are linked well to CPP priorities. The Futures Group in Gorebridge is improving community infrastructure though the provision of a play park and access to green space. Gorebridge Parish Church is making a significant contribution to the lives of local people. The community re-cycling project, café and food-bank is helping to reduce social isolation. The Faith Partnership involving 18 faith organisations links into CPP structures to deliver services to local communities. *The Community Mediation Project* is reducing instances of domestic dispute and relationship breakdown between neighbours. Young people are also being supported to gain employment through their work with schools.

Volunteering across the communities inspected is very strong. Dalkeith Corn Exchange, Gorebridge Parish Church, Development Trusts and the *Midlothian Community Mediation Project* are some of the organisations that support volunteers to enhance community life. They are well supported by partners such as the *Midlothian Voluntary Action* and *Volunteer Midlothian*. Volunteers at the Grandparents Parenting Again group are contributing to Midlothian Kinship Care Policy. The group deliver inputs to a range of national conferences, speak directly to elected representatives and respond to new legislation. Increasing numbers of young people are gaining accreditation through Saltire Awards. As a result of Midlothian's commitment to increase the voice of young people, many are now more active citizens in their communities. However, community organisations could helpfully explore how more young people could further contribute to local decision making.

Members of local communities feel supported and listened to by partners agencies. Partnerships across the communities inspected are strong. Community Council members work effectively with Midlothian Council to achieve their aims. The *Health Inequalities Partnership* use intelligence to plan their work, target resources and reduce barriers for individuals. Older people from the *Intergenerational Befriending Project* are gaining valuable experiences through working with younger volunteers. Through participatory budgeting, local groups are now making decisions about their local communities.

Learning across the area inspected is well planned and delivered. The needs of learners are well considered. The learning offer to excluded and disengaged young people is strong. LLE staff support young people well to secure positive outcomes through a range of programmes such as Activity Agreements. *Pathways to Success* effectively supports young people disengaged from mainstream education to gain a positive outcome. Partnership working between local schools and CLD is resulting in better outcomes for young people. Those on the PAVE 2 programme are overcoming barriers to learning. The *Friday Night Music Project* at Newbattle High School enhances young people's music skills exposing them to the wider music community. Members of the *Woodburn Problem Solving Partnership* target those young people at risk of offending. Reductions in youth crime and anti-social behaviour are now evident.

People facing multiple challenges in their lives benefit from well-planned programmes of learning. The Spring Women's Project is helping participants deal with issues in their lives through a well-designed programme of learning activities. Learning programmes are tailored to individual needs. A feature of the provision across Midlothian is the longevity and consistency of the support for learners. An ethos of co-production with learners is evident. Young people on the Green Pathway are sustaining relationships with workers that help them progress their learning. Adults with disabilities attending the IKEA Get Ready For Retail course are benefitting from a highly individualised programme. Many are progressing to other learning and employment. Syrian refugees are making good progress in their learning. They are now more able to communicate in English. However, there is potential for greater co-design of the curriculum with the refugees to ensure learning need are being met. Literacy and numeracy courses are learner centred and responsive to individual need. Learners are encouraged to reflect and build on their learning. Parenting and Family Learning courses are flexible and take account of learners needs. Learners clearly articulate the impact on their lives. Overall, there is scope for partners to ensure that the work they are doing closes the gap for children and other learners through the National Improvement Framework. .

What is the capacity of the local authority and CLD partners to further improve?

This inspection of CLD in Midlothian Council found the following key strengths:

- An ethos of shared endeavour.
- Strong and clear leadership across the partnership.
- Ambitious and enthusiastic staff and volunteers.
- The range of targeted learning programmes leading to life-changing impacts.

We discussed with partners how they might continue to improve their work. This is what we agreed with them.

- Continue to develop systems to track skills for learning, life and work across partners.
- Consider how learner pathways can be sustained as resources change.

4. What happens at the end of the inspection?

The inspection team was able to rely on the high quality self-evaluation provided by the learning community. Partners have a good understanding of their strengths and areas for improvement and communities are achieving very well. As a result we have ended the inspection process at this stage.

Sheila Brown HM Inspector 13 December 2016 Quality indicators help CLD providers, partners and inspectors to judge what is good and what needs to be improved. You can find these quality indicators in the publication *How good is the learning and development in our community*?

https://education.gov.scot/improvement/Pages/frwk4hgiocommunitylearning.aspx

Education Scotland evaluates four important quality indicators to help monitor the quality of community learning and development across Scotland. Here are the results for this inspection.

Improvements in performance	Very good
Impact on the local community	Very good
Delivering the learning offer with learners	Very good
Leadership and direction	Very good

This report uses the following word scale to make clear judgments made by inspectors.

excellent	outstanding, sector leading
very good	major strengths
good	important strengths with some areas for improvement
satisfactory	strengths just outweigh weaknesses
weak	important weaknesses
unsatisfactory	major weaknesses

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Performance Review and Scrutiny Committee Tuesday 24 January 2017 Item No. 5.3

Procedure for Reporting of Complaints Progressed to the Scottish Public Services Ombudsman.

Report by Kenneth Lawrie, Chief Executive

1 Purpose of Report

The purpose of this report is to seek approval for a proposed approach to be applied to all complaint outcomes from the Scottish Public Services Ombudsman about Midlothian Council

2 Background

The Public Services Reform (Scotland) Act 2010 (the Act) gave the SPSO the authority to lead the development of simplified and standardised complaints handling procedures across the public sector. The Act built on the work of the Crerar and Sinclair Reports that sought to improve the way complaints are handled in the public sector. Following consultation, a Statement of Complaints Handling Principles was developed by the SPSO. These Principles were approved by Parliament and published in January 2011.

The Ombudsman may specify public authorities under the SPSO's remit to which these model Complaints Handling Procedures (CHP) should apply and the Act places a duty on those specified authorities to comply with the relevant model CHP. The Ombudsman may issue a declaration of non-compliance where any specified authority does not comply.

The Scottish Public Services Ombudsman (SPSO) provides a 'onestop-shop' for individuals making complaints about organisations providing public services in Scotland. They are the final stage for handling complaints.

The aim is not only to provide justice for the individual, but also to share the learning from complaints in order to improve the delivery of public services in Scotland. Their complaints standards authority promotes good complaints handling in bodies under their jurisdiction.

The eight "Complaints Performance Indicators" which Councils are required to report on are;

- 1. complaints received per 1000 of population
- 2. closed complaints
- 3. complaints upheld, partially upheld and not upheld
- 4. average times
- 5. performance against timescales

- 7. customer satisfaction
- 8. learning from complaints

There are obvious lessons to be learned where service failures are identified and remedial action can be taken to ensure that similar mistakes are avoided in the future. However, close monitoring of service user complaints and feedback can highlight opportunities for operational improvements even where the service was initially delivered properly.

The appendix provides an appropriate framework for a consistent approach to SPSO complaint outcome compliance.

3 Report Implications

3.1 Resource

There are no direct resource implications in this report.

3.2 Risk

There is a current risk that non-reporting of these outcomes will fail to demonstrate the learning opportunities or potential implications of policy and practice. The proposed procedure would reduce this risk.

3.3 Single Midlothian Plan and Business Transformation

Themes addressed in this report:

- Community safety
- Adult health, care and housing
- Getting it right for every Midlothian child
- Improving opportunities in Midlothian
- Sustainable growth
- Business transformation and Best Value
- None of the above

3.4 Key Priorities within the Single Midlothian Plan

This report does not relate directly to the key priorities within the Single Midlothian Plan however the proposed procedure supports the ongoing improvement agenda across a number of the thematic areas.

3.5 Impact on Performance and Outcomes

Adoption of this procedure will ensure compliance with SPSO requirements. Close monitoring of complaints and feedback can highlight opportunities for operational improvements even where the service was initially delivered properly. There will be lessons to be learned where service failures are identified and remedial action can be taken to ensure that similar mistakes are avoided in the future.

3.6 Adopting a Preventative Approach

Adoption of this procedure should ensure that the Council is proactively responding to improvement opportunities noted as part of the complaints process.

3.7 Involving Communities and Other Stakeholders

This proposed process provides the Council with another form of customer feedback to assist in its responsiveness of service and any necessary re-design for more effective service delivery.

3.8 Ensuring Equalities

There are no equalities issues with regard to this report. It proposes an internal process for monitoring compliance and performance of complaints received by SPSO.

3.9 Supporting Sustainable Development

There are no sustainability issues with regard to this report.

3.10 IT Issues

There are no IT issues with regard to this report.

4 Recommendations

Cabinet is recommended to:

- a) approve the procedure for monitoring compliance and performance in relation to complaints made directly to SPSO as set out in Appendix 2;
- b) agree the framework for a consistent approach to SPSO complaint outcome compliance; and
- c) refer the report to the Performance, Review and Scrutiny Committee for their interest.

Date: 22 November 2016 Report Contact: Marina Miller, Senior Performance and Planning Officer Tel No:0131 271 3783 E-Mail: marina.miller@midlothian.gov.uk

Appendices

Appendix 1 - Procedure for reporting of complaints progressed to SPSO

Appendix 2 - SPSO Complaints Improvement Framework

APPENDIX 1

Descriptions of Exempt Information

None

APPENDIX 2

Procedure for reporting of complaints progressed to Scottish Public Services Ombudsman (SPSO)

- 1. SPSO contact Chief Executive directly with complaint letter which can take the form of either letter i) or ii) as detailed below.
- 2. Chief Executive's Business Manager records all complaints advised by SPSO on a central complaints tracker detailing the complaint and who it has been allocated to.

The central complaints tracker will allow Senior Performance and Planning Officer to produce the required annual report to SPSO following reporting to Cabinet for information and then the Performance Review and Scrutiny Committee for review.

- 3. Chief Executive's Business Manager forwards the complaint to the appropriate Director and any other relevant individuals.
- 4. Chief Executive's Business Manager responds to SPSO acknowledging receipt of the complaint and giving details of who this has been forwarded to for action or information.
- 5. Where there is information to be gathered and forwarded to SPSO in response to the complaint the relevant officer will undertake the required action and advise SPSO and Chief Executive's Business Manager once complete.
- 6. Chief Executive's Business Manager updates the central complaints tracker of completion date.
- 7. The Business Manager/Senior Performance and Planning Officer, whilst monitoring the Complaints Tracker, will remind the Director/ Head of Service of any outstanding actions.
- 8. SPSO contact Chief Executive directly with outcome letter which will take the form of letter iii) detailed below.
- 9. The outcome letter from SPSO will be forwarded by the Chief Executive's Business Manager to the Director for implementation of recommendations and the Complaints Tracker will be updated accordingly.
- 10. On an annual basis the Senior Performance and Planning Officer will create a report of all SPSO complaints and outcomes.
- 11. Once available, the report (including an assessment against the recommendations and plans for improvement) will be presented to the Cabinet for information and Performance Review & Scrutiny Committee for review.

12. Any relevant recommendations and plans for improvement will be updated to Covalent performance management system by the Senior Performance and Planning Officer.

SPSO letters received and forwarded to the relevant people can take one of the following three forms

- i. SPSO advising complaint has been received and are considering this.
- ii. SPSO advising they have made a decision and letter details what information is required from the Council.
- iii. SPSO outcome letter sent to the complainant and copied to the Chief Executive advising the decision SPSO have taken which can be uphold, partially uphold or not uphold the complaint and what the complainant should expect to happen.

Appendix 3

SPSO Complaints Improvement Framework

SPSO Valuing Complaints

Complaints Standards Authority

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Section 1 Complaints Improvement Framework

Purpose

The purpose of the Complaints Improvement Framework (the framework) is to help organisations assess the efficiency and effectiveness of their overall complaints handling arrangements. This includes how well the organisation handles and responds to complaints, how accessible the complaints procedure is and the effectiveness of its governance and monitoring arrangements.

It enables the organisation to self-assess its performance in relation to six themes of good practice in complaints handling and provides a holistic assessment of whether and to what extent the organisation operates a culture and system that values complaints.

The scores achieved in each theme of good practice help organisations to clearly demonstrate and understand the extent to which it delivers an effective complaints handling service. The framework will also identify those areas which require priority action to improve its complaints handling arrangements.

The framework can also be used as evidence of performance to demonstrate how well complaints are managed for other interested parties, for example internal/external auditors, regulators and external scrutiny bodies, or for internal governance purposes for example by Boards and senior management teams.

Section 2 Good practice

The Six Themes of Good Practice

The six themes of good practice identified in the framework are derived largely from the requirements of the Scottish Public Services Ombudsman's (SPSO) Model Complaint Handling Procedure, which has been introduced across the public sector in Scotland. Wider best practice in good complaints handling, as identified by the SPSO's Complaints Standards Authority (CSA) has also been factored into the assessment.

The six themes, when assessed holistically, help the organisation identify the extent to which it manages complaints in an effective way. The six themes are:

- 1. Organisational Culture
- 2. Process and Procedure
- 3. Accessibility
- 4. Quality
- 5. Learning from Complaints
- 6. Complaints Handling Performance

The following sections provide further context in relation to the good practice themes.

1. Organisational Culture

Crucial to good complaints handling, is an underpinning culture that truly values complaints. Creating and embedding that culture needs strong leadership. This calls for senior management to visibly support good complaints handling and so develop a culture within their organisation that values complaints.

The aim of the model CHPs and the Scottish Government's guidance in relation to NHS complaints is to help support organisations to develop a culture in handling complaints that actively encourages and welcomes complaints. A culture where all staff, who can potentially be the first point of contact, value all of the views expressed and where customers feel comfortable about expressing their views without fear of this affecting the service or treatment or they receive or their relationship with service provider.

Frontline staff should be empowered to deal with complaints which have been identified as relatively straightforward, and where a response can be provided quickly. Likewise, investigative staff should have a clear remit to access any information necessary and to

effectively investigate and reach a robust decision on more complex issues. This requires clear direction from senior management on the extent and limits of discretion and responsibilities in resolving complaints, including the ability to identify failings, take effective remedial action and apologise.

Senior management also have a responsibility to ensure that complaints are central to the overall governance of the organisation.

2. Process and Procedure

The model CHPs and the Scottish Government's guidance in relation to NHS complaints specify the process and procedure to be followed in handling and responding to complaints and sets out the requirements for, amongst other things, record keeping, monitoring and reporting of performance and the senior management review of complaints handling to identify any required remedial actions and opportunities to improve performance.

Complaints handlers should aim to provide a quick, simple and streamlined process with a strong focus on local, early resolution by empowered and well trained staff.

3. Accessibility

It is important that the complaints procedure can be easily accessed by all service users, with information about complaints be easily accessible at all times, not just made available when a service user wishes to complain.

Organisations should consider the most effective ways to ensure maximum accessibility, such as placing posters in public offices, communal areas and waiting areas. Complaints leaflets can also be helpful and organisations should consider where these can most effectively be displayed.

Some service users will not always use the term 'complaint'. All staff should be aware of this and should ensure that any expressions of dissatisfaction fitting the agreed definition of a complaint for the organisation are handled via the complaints procedure (and not, for example, as comments, concerns or feedback).

Organisations should take into account needs of customers, making reasonable adjustments as required. They should provide a range of methods for complaining by whatever means is easiest for the complainant to ensure that, as far as possible, individuals are able to make and pursue complaints regardless of accessibility issues.

Where complaints information is published it must be easily accessible to members of the public and available in alternative formats as requested.

4. Quality of handling, responses

An effective complaints handling procedure should provide quality outcomes through robust but proportionate investigation and the use of clear quality standards. The outcomes of complaints should be analysed to identify and implement service quality improvements.

It is vital that the evidence obtained in response to complaints is of a suitable quality and accuracy to enable a full and informed response to be issued. The quality of the investigation report and decision issued to the customer is very important. The decision letter must include a full response to each issue complained of, be open and not defensive, demonstrate where appropriate the changes made as a result, apologise where appropriate an d signpost the customer to the SPSO in every case.

5 Learning from Complaints

The emphasis of effective complaints handling is on early and local resolution of complaints and ensuring that learning is shared and improvements acted upon as soon as possible after the issue that gave rise to the complaint.

Senior management should take an active interest in complaints and review the information gathered on a regular basis. A key role in managing complaints is to ensure that organisational learning from complaints is captured and reported.

Analysis of complaints outcomes will provide a detailed record of services that are not being provided to the service users' satisfaction. Reviewing this information provides opportunities to improve service delivery, whether in response to highlighted faults or as a proactive measure to increase efficiency and consequently service user satisfaction.

Line managers should ensure that the learning gained from complaints outcomes is communicated to all relevant staff. It is also important to communicate learning externally. The organisation should communicate what it has done in response to complaints, for example, through newsletters, Annual Reports and on its website.

6. Complaints handling performance

As well as focus on the learning from the outcomes of complaints it is important that the organisation has a clear focus on its performance in managing and responding to complaints and on how to improve this .

Effectively managing performance includes the requirement to check quality standards and timescales are being met, and the requirement for senior management to intervene when management exception reports indicate that remedial action is required.

Section 3 How to use the Complaints Improvement Framework

Each of the six themes of good practice is broken down into individual Components. Achievement of each Component provides evidence towards the overall assessment of achievement against the stated good practice. The Components under each theme of good practice are included at **Appendix 1**.

Assessing the component

Organisations are required to complete the assessment by considering the extent to which it meets each of the Components, which are listed under the headline theme of good practice. For example, when assessing '*Accessibility*' to the organisations CHP, the first Component the organisation is asked to assess the extent to which '*The complaints procedure publicised and made available to customers and members of the public*'.

Evidence requirements

The framework provides guidance (always in the cell below the Component) as to what evidence may be used to support achievement of this Component. In this case it is suggested that organisations may consider the following as evidence of achievement:

- The CHP is publicised online and in all offices that have a direct customer interface
- Information for customers on the complaints procedure (the customer facing CHP) is readily accessible on the organisation's website within 4 click of the home page
- Information on complaints can be easily accessed by all service users, with information about complaints be easily accessible at all times, not just made available when a service user wishes to complain

Scoring the component

The organisation is required to assess whether or not it has readily available evidence to demonstrate achievement of the Component. The standard score for each component is always 1. If the organisation can answer Yes this question, it scores a 1, by inserting the number 1 in the self-assessment field. If the organisation cannot evidence achievement of this Component it should insert the value '0' in the self-assessment score. It may also leave this self-assessment score blank; this will not affect the assessment. Under the heading 'Evidence' the organisation is asked to briefly note the evidence it holds to support achievement of the component.

Each Component across all six themes of good practice should be assessed in a similar way.

The screen print below (Screen-print 1) illustrates the entry made by an organisation that has achieved this Component, and the evidence it has used to support this achievement.

Screen-print 1

		Self Assessment score	Validation Score	Evidence
Accessibility	Standard Score	Yes = 1 No = 0	Yes = 1 No = 0	
The complaints procedure publicised and made available to customers and members of the public	1	1		The CHP is online and can be accessed within 3 clicks of the home page. Every public office has one poster advising customers of the complaints process and every office has a supply of customer complaints leaflets where the stock available never falls below 25 leaflets

Validation score

The framework allows for an assessment to be validated. The Validation Score cells may be used by managers, internal audit or appropriate external scrutiny bodies to test/validate the assessment. Validation is not mandatory, but is provided for use where the organisation wishes to obtain secondary assurance of its initial assessment.

Screen-print 2 provides an example of the outcome of a validation of this Component. In this particular example the officer conducting the validation arrives at a different finding and conclusion, and inserts a '0' in the Validation Score field. The evidence of the Validation is also recorded in the 'Evidence Field'.

Screen-print

2

Accessibility	Standard	Self Assessment score Yes = 1	Validation Score Yes = 1	Evidence
Accessionity	Score	No = 0	No = 0	
The complaints procedure publicised and made available to customers and members of the public	1	1	0	The CHP is online and can be accessed within 3 clicks of the home page. Every public office has one poster advising customers of the complaints process and every office has a supply of customer complaints leaflets where the stock available never falls below 25 leaflets Validators Findings: On checking the web site it was confirmed that the link to the CHP is broken, furthermore it is contained 8 clicks within the website. Visits to 3 of 5 public offices confirmed that complaints poster are not displayed and complaints forms were not on display. When asking to be provided with a complaints form, only two of 5 offices were able to provide one.
The CHP is publicised online and in all offices that have a direct customer interface Information for customers on the complaints procedure (the customer facing CHP) is readily accessible on the organisation's website within 4 click of the home page Information on complaints can be easily accessed by all service users, with information about complaints be easily accessible at all times, not just made available when a service user wishes to complain				

If the validation supports the initial finding, an entry of '1' should be made in the Validation Score field, with any additional supporting evidence, over and above that already recorded, reflected in the evidence field.

Summary scores

As the organisation assess and scores each of the Components across the six themes of good practice, the framework continually updates the score(s), both within each theme and in summary across all themes of good practice.

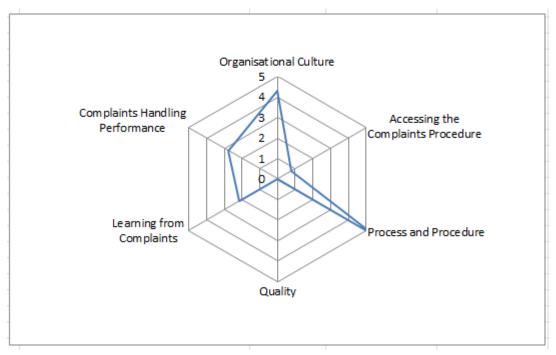
On completion of the assessment, the '*Summary Scores and Spidergram*' page provide a numerical, and visual summary of the organisation's total score. Screen prints 3 and 3a illustrates how the numerical score will be presented, while Screen print 4 illustrates the score in a Spidergram chart.

Screen print 3/3a

		Standard Score	Self assessment score	Validation score
1	Organisational Culture	21	15	0
2	Accessibility	15	2	0
3	Process and Procedure	33	30	0
4	Quality	11	0	0
5	Learning from Complaints	14	5	0
6	Complaints Handling Performance	13	6	0
	Total	107	58	0

Score % of total	Spidergram 0 to 5
71.43%	4
13.33%	1
90.91%	5
0.00%	0
35.71%	2
46.15%	3
	of total 71.43% 13.33% 90.91% 0.00% 35.71%

Screen print 4



The Spidergam's visual representation of performance enables organisations to obtain a holistic view of performance and achievement across all themes of good practice.

Section 4 Scoring methodology

The framework includes Six levels of Performance across each theme of good practice, each scoring from 0 to 5. Each theme of good practice will deliver a score from zero to Five. A score of zero typically indicates that the organisation has no evidence of achievement available, whereas a score of 5 indicates the organisation fully meets every component of the good practice, and can demonstrate this by evidence. For the purpose of this draft paper these scores may be categorised as:

- 1. The organisation has no evidence, products or procedures in place to demonstrate how it meets this good practice requirement
- 2. The organisation can demonstrate, through plans, minutes etc. that it has identified a need to action this this good practice requirement, however, no action has yet been taken and no further evidence is available.
- 3. The organisation can demonstrate, through evidence, limited actions and/or activities towards meeting this good practice requirement.
- 4. The organisation can demonstrate some progress towards meeting this good practice requirement with certain areas more developed than others and evidence is available to support this.
- 5. The organisation can demonstrate significant progress towards meeting this good practice requirement. There is evidence that the organisation actively works towards meeting the good practice requirement, even if there are some minor examples of shortcomings.
- 6. The organisation can fully demonstrate the achievement of every aspect of this good practice requirement on an ongoing basis. Performance can be considered as exemplary, with full and systematic use of good practice at all times. Other organisations can look to this performance as a model to be replicated.

For scoring purposes, the framework calculates each good practice score in sixths; that is six possible scores (from 0 to 5) each representing 1/6 (16.66%) of the total. Where an organisation scores less than 16.66% of the total available, this equates to a score of zero in the assessment. A score between 16.66% and 33.32% equates to a score of 1, and so on until a score over 83.34% equates to a score of 5 in the framework.

Explanation of final assessment

The organisation used in the above example (Screen print 4) scores as follows across the six themes of good practice.

Organisational Culture – Score 4:

The organisation can demonstrate significant progress towards meeting this good practice requirement. There is evidence that the organisation actively works towards meeting the good practice requirement, even if there are some minor examples of shortcomings

Accessibility – Score 1:

The organisation has no evidence, products or procedures in place to demonstrate how it meets this good practice requirement.

Process and Procedure – Score 5:

The organisation can fully demonstrate the achievement of every aspect of this good practice requirement on an ongoing basis. Performance can be considered as exemplary, with full and systematic use of good practice at all times. Other organisations can look to this performance as a model to be replicated.

Quality – Score 0:

The organisation has no evidence, products or procedures in place to demonstrate how it meets this good practice requirement

Learning from Complaints – Score 2:

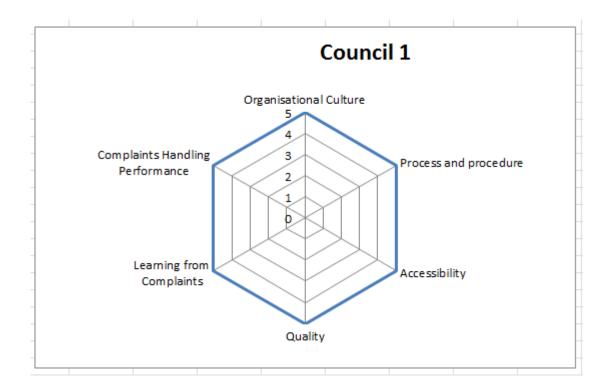
The organisation can demonstrate, through evidence, limited actions and/or activities towards meeting this good practice requirement.

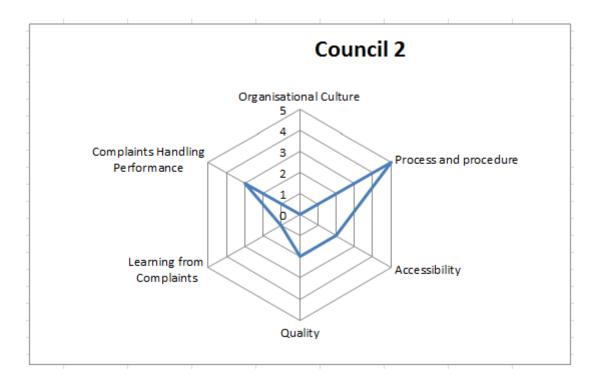
Complaints Handling Performance – Score 3:

The organisation can demonstrate some progress towards meeting this good practice requirement with certain areas more developed than others and evidence is available to support this.

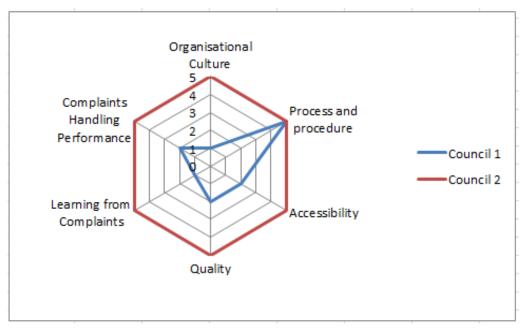
Section 5 Spidergram charts

Spidergram charts enable the organisations to easily demonstrate both how a highly effective performance will be illustrated (as shown for **Council 1 below**), and how a poorer performance will be illustrated (as shown for **Council 2 below**) This snapshot may also be used by organisations as a reference for monitoring and reviewing performance over time, and the same spidergram may be used to quickly compare and contrast the performance of different organisations (as illustrated in Screen print 5 below), allowing them to focus and learn from the areas of strength of one another.





Screen print 5



Complaints Standards Authority Office of the Scottish Public Services Ombudsman 4 Melville Street Edinburgh EH3 7NS

Appendix 1

The assessment criteria

The framework identifies six themes of good practice which, when assessed holistically will identify the extent to which an organisation meets the standard requirement of managing complaints. The components which form part of each theme of good practice are documented in the following tables.

Organisational culture

Organisational culture	
The organisation can demonstrate evidence of a strong focus on welcoming and responding positively to complaint complaints.	Yes/No
The organisation ensures that all staff are aware of the CHP and have been trained to handle complaints as appropriate to their role in the organisation.	Yes/No
Leadership actively demonstrates that complaints are valued and staff in senior positions demonstrate a positive complaints culture.	Yes/No
Leaders meet with complainants, during and/or after the complaint process where appropriate.	Yes/No
Staff at the frontline have (and feel that they have) the knowledge, training and skills to respond effectively to complaints.	Yes/No
Staff empowered to make decisions, and to apologise as appropriate, where complaints are relatively straightforward and service failures are identified.	Yes/No
The organisation supports its staff in fulfilling their complaints handling requirements.	Yes/No
The organisation runs training and/or awareness sessions on complaints handling on at least a three year cycle.	Yes/No
Strategic/operational plans, vision and or mission statements demonstrate that the organisation 'Values Complaints'.	Yes/No
Complaints feature as a documented agenda item in team, management and senior management team meetings.	Yes/No
The organisation can show evidence of a strong focus on welcoming and responding positively to complaints.	Yes/No

Senior managers have a clearly defined role in relation to signing off individual	
complaints and in ensuring service failures are remedied and improvements	
implemented as a result of complaints received.	Yes/No
The organisation ensures that all staff have a knowledge of the complaints	
process, are trained and empowered to deal with complaints and difficult	
customers and their training needs are updated on a regular basis.	Yes/No
Each member of staff dealing with the public has in place a job	
description/performance agreement/key work objectives or similar document that	
covers their role/responsibility in handling/managing complaints.	Yes/No
Complainants are thanked for bringing the complaint to the organisation.	Yes/No
Where a problem has occurred, we say sorry.	Yes/No
Where a problem has occurred quick and effective action is taken to remedy and	
where appropriate improve services.	Yes/No
The organisation always looks to solve the core issue which led to the complaint	
and learn from the outcome of complaints so as to reduce the potential for	
more/similar complaints.	Yes/No
The organisation always feeds back to the complainant to confirm that action has	
been taken and how services have improved.	Yes/No
The organisation has a continuous improvement culture and checks customer	
satisfaction with complaint outcomes and with service delivery.	Yes/No
All staff attend either a complaints awareness session, or receive specific	
complaints handling training within a 3 year cycle.	Yes/No

Process and procedure

Process and procedure	
The organisation has developed and implemented a Complaints Handling Procedure which reflects the requirements of the model Complaints Handling Procedure for the sector.	Yes/No
The organisation's CHP is publicised/communicated to all staff. The CHP is readily available to all staff and they know where to access it if asked.	Yes/No
Staff at all levels are clear on their roles and responsibilities in complaints handling.	Yes/No
The organisation fully complies with the requirements of the CHP	Yes/No
All complaints are recorded in line with the requirements of the model Complaints Handling Procedure.	Yes/No
Complaints are never referred to as informal.	Yes/No
Complaints at the Investigation stage are acknowledged within three working days of receipt.	Yes/No
Complaints handled at the frontline stage are completed within 5 working days wherever possible.	Yes/No
The organisation communicates with the complainant when it appears that a response will not be provided within 5 working days.	Yes/No
Complaints investigations are completed with a response being provided within 20 working days wherever possible.	Yes/No
The organisation communicates with the complainant when it appears that a response will not be provided within 20 working days.	Yes/No
The rate of premature complaints about the organisation to SPSO is below the average for the sector.	Yes/No
Standardised templates are used to acknowledge complaints, to request further information and to communicate the organisation's final response to complaints.	Yes/No
The organisation records the outcome of every complaint it receives in line with the minimum requirements of the model CHP.	Yes/No

The average time in working days to respond to complaints at stage one is at,	
or below the average for the sector.	Yes/No
The average time in working days to respond to complaints at stage two is at,	
or below the average for the sector.	Yes/No
The organisation has in place additional management targets for managing	
complaints, for example in relation to gathering evidence, or requiring	
responses to enquiries.	Yes/No
The organisation operate a system of exception reports on complaints not	
meeting the standard 5 or 20 working day timescales.	Yes/No
The organisation always signposts customers to SPSO, no matter the	
outcome, at the conclusion of the CHP.	Yes/No
The organisation has in place a policy in respect of customers who	
demonstrate unacceptable behaviour and a procedure explaining how it will	
apply the requirements of its unacceptable actions policy.	Yes/No

Accessibility

Accessibility	
The complaints procedure publicised and made available to customers and members of the public.	Yes/No
The organisation has developed local information leaflets or publicity for customers in regards to the complaints procedure and these are in line with the requirements of the model CHP.	Yes/No
Complaints can be made to any member of staff, customers are nor redirected or told to contact someone else.	Yes/No
The organisation actively works with advocacy agencies to promote access to the complaints procedure, and support for customers where there is a need.	Yes/No
Customers are informed of relevant support services available to them in making their complaint.	Yes/No
Locally prepared complaints forms are fully compliant with the model CHP and ensure that the layout is user-friendly, captures specifically the complaint(s) being made and the outcomes expected.	Yes/No
Complaints forms, leaflets, posters etc are always readily available at all public premises.	Yes/No
All complaints are handled in private and staff who have no business need to access customer's complaint information are prevented from doing so.	Yes/No
The orgainisation has assessed the standards of its complaints handling service against the requirements of the relevant Disability and Equality legislation.	Yes/No
The organisation advertises access to the complaints procedure in general correspondence (for example newsletters, Council Tax bills and publicity material).	Yes/No
The organisation works to raise awareness of the CHP.	Yes/No

Quality

Quality	
The organisation quality assures complaints responses and ensure that	
complaints handling meets the standards of service expected by the	
organisation and the model CHP.	Yes/No
The organisation has a process that provides assurance that the quality of	
decision making is based wholly on the evidence available and that it complies	
with the model CHP.	Yes/No
There is a process in place to ensure that the organisation's response to a	
complaint addresses all points of the complainant's dissatisfaction.	Yes/No
The organisation can clearly demonstrate it has taken action to understand,	
from the customer's perspective, the issue(s) complained of and what the	
complainant would like as an outcome from the complaint, and its response to	
the complaint addresses all points of the complainant's dissatisfaction.	Yes/No
The organisation's response to complaints is not defensive, rather it	
demonstrates that it welcomes complaints and understands the complainant's	
position.	Yes/No
Personal contact is made with the complainant, where required, either through	
a phone call or meeting.	Yes/No
The organisation can demonstrate that it has attempted resolve the complaint	
to the complainants satisfaction where this is possible and appropriate.	Yes/No
The organisation ensures an effective approach to complaints file	
management.	Yes/No

Learning from complaints

Learning from complaints	
The organisation learns from the complaints it handles.	Yes/No
Systems are in place to record, analyse and report on complaints outcomes, trends and actions taken.	Yes/No
The organisation responds to key themes from complaints as identified through its analysis of complaints outcomes.	Yes/No
Where appropriate, remedial action is taken to ensure no reoccurrence of matters leading to a complaint, or to improve service delivery.	Yes/No
Senior managers ensure improvements required as a result of complaints are implemented within the required timescale.	Yes/No
In addition to communicating the decision on the complaint to the customer, the outcome(s) are also fed back to relevant staff.	Yes/No
Complaints outcomes are shared across the organisation.	Yes/No
The organisation looks for opportunities to learn from complaints outcomes identified in other organisations and sectors, and shares learning across different service areas and across the sector.	Yes/No
The organisation analyses complaints information to identify outcomes, trends, themes and patterns and uses this information to inform changes in working practices and service provision and the training provision for staff.	Yes/No
Complaints are discussed at team meetings.	Yes/No
Complaints are discussed at management team meetings.	Yes/No
Customers are advised when service improvements are made as a result of a complaint made by them.	Yes/No
The organisation publicises at least on a quarterly basis complaints outcomes, trends and actions taken.	Yes/No

Senior management review the information gathered from complaints and	
consider whether services could be improved or internal policies and	
procedures updated.	Yes/No
The organisation can demonstrate that improvements are made to how	
complaints are handled on the back of monitoring performance.	Yes/No
The organisation has a process to advise senior managers when	
improvements actions have been implemented or become overdue.	Yes/No

Complaints handling performance

Complaints handling performance	
Senior management seeks and is provided with assurance of the complaints	
handling performance of the organisation and how this compares with other	
similar organisations.	Yes/No
Performance in handling complaints within the required timescales is actively	
managed.	Yes/No
The organisation seeks and obtains feedback of customer satisfaction levels	
on how complaints have been handled.	Yes/No
Staff are aware of how the organisation performs in handling complaints and	
how they can improve.	Yes/No
Customers are aware of how the organisation performs in handling complaints.	Yes/No
The organisation conducts management checks on open and closed	
complaints files to gain assurance of compliance with the model CHP, to	
ensure a clear audit trail of how the complaint has been investigated, to give	
advice on the direction of the investigation and to ensure a consistent	
approach is taken.	Yes/No
The organisation reports complaints handling performance to Boards, elected	
members, management committee members, non-executive directors etc, and	
is responsive to feedback from this level of scrutiny.	Yes/No
The organisation produces management information reports detailing	
performance against the SPSO complaints performance indicators for the	
sector.	Yes/No
The organisation learns from complaints processes, structures and working	
practices operated in other organisations and sectors.	Yes/No



Report for the Scottish Ministers on Compliance with Climate Change Duties for 2015/16

Report by Ian Johnson, Head of Communities and Economy

1 Purpose of Report

1.1 The purpose of this report is to provide Performance, Review and Scrutiny Committee (PRSC) with responses to outstanding questions raised at its meeting of 29 November 2016 in response to the Committee's consideration of the Council's statement of Compliance with Climate Change Duties for 2015/16.

2 Background

2.1 The Council's statement of Compliance with Climate Change Duties for 2015/16 was submitted to the Scottish Government on 24 November 2016 prior to the due date of 30 November 2016. A copy of the submission was reported to the PRSC for information and consideration. At is meeting of 29 November 2016 the PRSC requested clarification on a number of points, which are addressed in Section 3 of this report.

3 Clarification of Issues Raised by PRSC

Page 53 - item 2 (b): Carbon Management Plan

- 3.1 PRSC raised concerns that they had not seen the Council's Carbon Management Plan (CMP).
- 3.2 The CMP 2013 2016 and associated carbon reduction measures were approved by Council at its meeting of 25 March 2014. The outcome of the plan and the Council's position at the conclusion of the plan was reported to Cabinet at its meeting of 11 October 2016. This report was not referred onto PRSC.
- 3.3 A new CMP is currently being prepared by the Head of Property & Facilities Management and will be presented to a future Council meeting.

Page 55 – item 2 (d): Viewing the Climate Change Strategy

- 3.4 PRSC asked if the Council's Climate Change Strategy can be made available online.
- 3.5 The Strategy will be made available online in the near future as part of a plan to have a wider 'Climate Change' presence on the Council's website.

Page 57 – item 2 (f): Drafting an Action Plan

- 3.6 PRSC raised concerns that a commitment to draft a Corporate Climate Change and Sustainable Development Action Plan had slipped from May 2016 to March 2017.
- 3.7 The timetable to draft an action plan has slipped as a consequence of other work pressures and as a consequence of the Planning Service review. However resources have been committed to drafting an action plan by 31 March 2017 as stated in the submission.

Page 62 - item 3 (d): Reduction of Carbon Emissions

- 3.8 PRSC asked if the stated level of carbon emission reductions is correct and over which period does it cover.
- 3.9 The Council's CMP sets a target of achieving a 25% (8,800 tonnes) reduction in its own Carbon emissions based on the 2006/7 Carbon output tonnage of 27,237CO_{2e}. The Council has exceeded its target and achieved a CO₂ emissions tonnage reduction of 31% (11,035 tonnes). The potential for confusion over the figures was explained in the original report to PRSC which stated:
 - 3.10 Greenhouse gas emissions covered by the Council's Carbon Management Plan 2013-2016 relate to its buildings and other estate, waste (the Council area's waste, not just the Council's 'own' waste), street lighting and fleet. At its meeting of 11 October 2016 Cabinet considered a report regarding the Council's Carbon Management Plan, which confirmed that the target to reduce overall emissions by 25% over the plan period had been exceeded (31.2%).
 - 3.11 Corporate emissions for the purposes of the Council's statement are those covered by the Carbon Management Plan, excluding area waste emissions (the Council is currently unable to disaggregate data pertaining to its 'own' waste from Midlothian wide waste which it reports to government), but adding emissions from staff business travel ('grey fleet') (claimed for business miles only) and staff commuting. Applying this definition, table 3a shows that corporate emissions are estimated to have dropped by 8% from 2012/13 to 2015/16 and 16% from 2006/7 to 2015/16. These reductions do not take into account the significant emissions savings from the Council's management of the area's waste.
- 3.10 The baseline year of 2012/13 stated in the submission at table 3 (d) reflects the commencement period of the CMP process. The baseline for measuring carbon emissions is 2006/7, as stated in the CMP, this is because this was the most up to date emissions data that was available at the time of drafting the CMP.

Page 77 – Tables 1A and 1B

- 3.11 PRSC asked what the difference was between the carbon emission levels identified in tables 1A and table 1B.
- 3.12 Table 1A expresses the level of carbon emissions in Midlothian which can be influenced by Midlothian Council and its Partners whereas table 1B identifies the level of carbon emissions in Midlothian. The figures are very similar as it is considered that Midlothian Council and its Partners can influence the level of emissions in Midlothian. Table 1B shows a higher level of emissions than those shown in table 1A as they include activities and actions which are seen as outwith the control of Midlothian, such as regional transportation journeys (for example journeys on the Borders Railway).

Verification of the data

- 3.13 PRSC asked if the data could be verified for 2016/17.
- 3.14 There is the potential to consider having the 2016/17 data verified by a third party prior to its submission in November 2017. A decision will be made prior to submission after consideration is given to the cost of verification and the 'added value' the verification process would provide.

4 **Report Implications**

4.1 Resource

Future priorities highlighted in the proposed report can be met from existing resources.

4.2 **Risk**

Scottish Government guidance states that responsibility for compliance with the public bodies' climate change duties and reporting rest with the reporting organisation, which will run the risk of legal challenge or reputational damage if compliance cannot be demonstrated. Under the Act, Scottish Ministers may instruct investigations into compliance. The Scottish Government intends to assess reports on compliance to monitor progress.

4.3 **Single Midlothian Plan and Business Transformation**

Themes addressed in this report:

- Community safety
- Adult health, care and housing
- Getting it right for every Midlothian child
- Improving opportunities in Midlothian
- Sustainable growth
- Business transformation and Best Value
- None of the above

4.4 Key Priorities within the Single Midlothian Plan

The impact of unchecked climate change would be significant, including detrimentally impacting economic growth, increasing the risk to properties and businesses from flooding and extreme weather, higher costs and a lower quality of life. The Low Carbon Scotland – Meeting Our Emissions Reductions Targets 2013-2027 (June 2013) report acknowledges that our economy's sustainability is dependent on a low carbon transition. Scotland's Economic Strategy (March 2015) acknowledges that in the decades to come, climate change will continue to be a key challenge that all economies face and will only increase in importance; and that the Scottish economy is well placed to benefit from the development of the low carbon economy.

4.5 Impact on Performance and Outcomes

Climate change is incorporated into the priorities in the Single Midlothian Plan 2016/17 and related Council 2016/17 Service Plans.

4.6 Adopting a Preventative Approach

The Scottish Parliament Finance Committee has identified climate change as a major area of policy where preventative spending could have impact. The impacts of a changing climate are likely to fall hardest on the disadvantaged, for example in terms of higher energy bills and greater vulnerability to flooding.

4.7 Involving Communities and Other Stakeholders

Communities and stakeholders have not needed to be involved in the preparation of the proposed report.

4.8 Ensuring Equalities

No actions with 'people implications' are proposed that would necessitate an Equalities Impact Assessment.

4.9 Supporting Sustainable Development

The Council's Sustainable Development Framework lists reporting climate change activity amongst its arrangements for contributing to the achievement of sustainable development. The proposed report is not a strategic action in terms of the Environmental Assessment (Scotland) Act 2005, therefore it is not subject to any strategic environmental assessment related requirements.

4.10 IT Issues

There are no IT issues arising directly from this report.

5 Recommendations

It is recommended that the Performance, Review and Scrutiny Committee notes the points of clarification outlined in the report.

12 January 2017

Report Contact:

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Background Papers:

- 1. The Council's statement of Compliance with Climate Change Duties for 2015/16 reported to Cabinet at its meeting of 22 November 2016 and Performance, Review and Scrutiny Committee 29 November 2016.
- 2. Corporate Climate Change & Sustainable Development Action Plan.
- 3. Carbon Management Plan 2013 2016 and associated Cabinet paper dated 11 October 2016.
- 4. Climate Ready Scotland: Scottish Climate Change Adaptation Programme (Scottish Government, May 2014)