

School Estate Capacity and Pupil Intake Limits - School Session 2017/18**Report by Mary Smith, Director, Education, Communities and Economy****1 Purpose of Report**

This report provides Council with an update on the school estate capacity and informs Council of the pupil intake limits required for the school session starting in August 2017 and the implications for pupil placement.

2 Background

The pressure on schools' capacities in the 2016/17 school session was reported to Council on 22 March 2016. That report noted officers' intention to cap the pupil intake of August 2016 for Burnbrae, Cuiken, King's Park, Lawfield, St Andrew's, St David's, St Luke's, Stobhill and Tynewater Primary Schools and Lasswade High School.

Pupil enrolment for the 2017/18 school session is now underway and schools will complete the registration of catchment pupils in the first week of December. The closing date for receipt of placing requests is 15 March 2017 and decisions on those requests will be made and communicated to parents/carers during April. The placing request appeal panel will meet in May to consider appeals in respect of placing requests which have been refused.

The progress of house building in parts of Midlothian is generating significant growth in pupil numbers. This combined with parental placing requests for certain schools with limited capacity means that pupil intake limits are required in order to ensure that places are available for pupils to be able to attend their catchment primary school.

The Council's approach to pupil placement is to ensure there is a place for every pupil at their catchment school and to grant placing requests for siblings whenever this is possible.

3 Intake August 2017

- 3.1 A full list of primary schools showing Primary 1 (P1) capacity and numbers of P1 catchment pupils for August 2017 is included in Appendix 1. Secondary 1 (S1) capacity and numbers of S1 catchment pupils for August 2017 is included in Appendix 2. The September 2016 census figures are included in Appendix 3.

For August 2017, the schools where the number of P1 pupils residing in their catchment exceeds the P1 capacity include Burnbrae, Danderhall, Hawthornden, King's Park, Lasswade, Lawfield, Newtongrange, Sacred Heart, St Andrew's, St David's, St Luke's, Stobhill, Strathesk and Woodburn Primary Schools. In addition the primary schools which are expected to experience pressure on intake in respect of placing requests for August 2017 include Bonnyrigg, Cuiken, Mayfield, and Tynewater Primary Schools.

The 2017 pupil enrolment process is at an early stage, the full extent of the pressure on each school's capacity will not be known until mid March which is the closing date for receipt of placing requests and by which time decisions will have been taken about deferred entry.

Intake limits based on schools' P1 intake capacity will be applied as necessary in order to prevent primary schools from becoming overcrowded. Table 1 outlines the intake limit for each of the primary schools:

Table 1: The primary schools for which intake limits will be applied are:

School	P1 intake limit
Bonnyrigg	63 pupils
Burnbrae	75 pupils
Cuiken	42 pupils
Hawthornden	60 pupils
King's Park	70 pupils
Lasswade	50 pupils
Lawfield	60 pupils
Mayfield	50 pupils
Newtongrange	56 pupils
Sacred Heart	15 pupils
St Andrew's	25 pupils
St David's	30 pupils
St Luke's	33 pupils
Stobhill	30 pupils
Strathesk	60 pupils
Tynewater	30 pupils
Woodburn	90 pupils

- 3.2 The number of P1 pupils residing in the Burnbrae catchment is over 90. The construction of the new school building at the former Hopefield Primary School site is planned to be completed by August 2018. It is proposed to allocate this additional primary school capacity to Burnbrae Primary School and thereby enable the school to plan its intake on the basis of growing into a four-stream school. Referring to the overall capacity of Burnbrae, there is sufficient classroom space to accommodate three P1 classes in August 2017 which would increase their P1 intake limit to 75 pupils. This would also give sufficient spaces across the five Bonnyrigg primary schools to accommodate all catchment pupils resident in the area.

Council is requested to designate the non-denominational primary school to be built on the site of the former Hopefield Primary School to be part of Burnbrae Primary School.

The agreed strategy for the provision of primary school places for the wider Bonnyrigg area to support delivery of the proposed Local Development Plan is to extend Lasswade Primary School. Following May Council a feasibility study was undertaken on expanding the capacity at Lasswade to 3 stream and concluded that it is not feasible to provide a larger primary school on the current school site, due to ground conditions and the design of the existing school. Officers are working on identifying an alternative viable location for an extended

Lasswade Primary School, which includes engaging in discussions with land owners and housing developers in the area.

- 3.3 Primary school capacity in Mayfield is provided through Lawfield and Mayfield Primary Schools each with 13 classes (just under 2 streams) and St Luke's with 8 classes (1 stream). There is considerable new housing development within the current catchment areas of Lawfield and Mayfield Primary Schools which is estimated to increase pupil numbers to 400 pre-school and 1,400 primary aged pupils. Projections show that additional primary school capacity is needed for the Mayfield area by 2019. It had been planned that the housing developments in Mayfield would deliver a new primary school in South Mayfield. However development on the major Mayfield site has not commenced and shows no sign of doing so. Meantime smaller housing developments have been progressed and social housing developments have been completed with the consequent impact on pupil numbers.

The requirement for 1,400 primary school places can be met by 3 two-stream schools and 1 denominational school or 2 three-stream schools and 1 denominational school. Both scenarios require a site to be safeguarded and officers have identified part of the current Newbattle High School grounds as the best option. The Business Transformation Board has agreed to safeguard this site and has authorised officers to progress the planning and procurement of additional primary school capacity for Mayfield.

Council is requested to note plans to progress the planning and procurement of additional primary school capacity for Mayfield and the decision to safeguard part of the current Newbattle High School site for this purpose.

- 3.4 Primary school capacity in Dalkeith is provided through King's Park Primary School with 18 classes (2.5 streams), Woodburn Primary School with 22 classes (3 stream) and St David's with 7 classes (1 less than 1 stream). There is considerable new housing development in Dalkeith which is estimated to increase pupil numbers to 500 pre-school and 1,900 primary aged pupils. Projections show additional capacity is needed for the Dalkeith area by 2019.

The requirement for 1,900 primary school places will require 2 three-stream schools, 1 two stream school and 1 denominational school. Some additional capacity can be provided by way of extensions to King's Park and St David's Primary Schools, however most of the additional school capacity will need to be provided by creating a third non denominational primary school to serve Dalkeith, for which a suitable site needs to be identified. There have been early discussions with representatives of Buccleuch Property giving consideration to the possibility of locating a school on one of their sites. A feasibility study on options for expanding capacity at King's Park Primary School has been carried out. A separate report on this agenda requests the authority to purchase the gas board land at 49 Abbey Road which is required to provide enhanced school facilities. Officers will progress plans to expand capacity at King's Park and to secure a suitable location for a third non denominational primary school in Dalkeith in order to progress the planning and procurement of this school.

Council is requested to note plans to progress the planning and procurement of additional primary school capacity for Dalkeith.

- 3.5 In secondary schools pressure is being experienced at Lasswade High School and as a result the S1 intake limit of 300 pupils that is in place for Lasswade High School will continue to apply in 2017.

As in previous years pupil intake for August 2017 will be assessed regularly, ensuring effective management of the pupil placement process.

4 Emerging Issues

There are a number of emerging issues presenting, including the Scottish Government's commitment to increase the number of hours of free early learning and childcare from 600 per year to 1,140 by 2020, the recent and projected rapid and substantial increase in the population of Midlothian, transformational change in the delivery of education and the New Generation Learning Spaces that will enable it to flourish, the review of Midlothian's Inclusion Policy for children with additional support needs, the Centres of Excellence model for senior phase education and proposals on the Council's preferred size of primary and secondary schools to ensure they are sustainable. These emerging issues will be addressed in the Learning Estate Strategy that is being developed.

Council is requested to note the development of a Learning Estate Strategy, to be submitted to Council in summer 2017, supporting the implementation of the Midlothian Local Development Plan. This strategy will be implemented through the Delivery Plan for the School Estate 2017-2047.

5 Report implications

5.1 Resource

There are no additional resource requirements arising directly as a consequence of this report.

5.2 Risk

There is a risk that the Council will not have a place for every pupil at their catchment school which is mitigated by the application of limits on pupil intake and the other work being undertaken to put in place additional capacity in Bonnyrigg, Mayfield and Dalkeith etc.

5.3 Single Midlothian Plan and Business Transformation

Themes addressed in this report:

- ☐ Community safety
- ☐ Adult health, care and housing
- ☒ Getting it right for every Midlothian child
- ☐ Improving opportunities in Midlothian
- ☒ Sustainable growth
- ☐ Business transformation and Best Value
- ☐ None of the above

5.4 Key Priorities within the Single Midlothian Plan

Key priority: Reducing the gap in learning outcomes.

GIRFEMC outcomes: Children and young people are supported to be healthy, happy and reach their potential; Inequalities in learning outcomes have reduced.

5.5 Impact on Performance and Outcomes

The aim of this paper supports the priority to reduce the inequalities in learning outcomes by improving the quality of learning and teaching, leading to raised levels of achievement and attainment, by providing every child with the opportunity to attend school in their local community

5.6 Adopting a Preventative Approach

The Council's approach to pupil placement adopts a preventative approach by maximising the opportunities for pupils to attend school in their local community.

5.7 Involving Communities and Other Stakeholders

This report informs Council of the potential impact on communities arising from pressure on school places.

5.8 **Ensuring Equalities**

This paper informs Council of the impact of managing pupil admissions in line with national and local policy and procedure. The paper proposes no change to existing policy and procedure used and accordingly, no Equality Impact Assessment is required.

5.9 **Supporting Sustainable Development**

The sustainability issues relating to this report relate to the sufficiency of schools places particularly in areas of housing development, the provision of additional capacity is being taken forward via the Delivery Plan for the School Estate coupled with the School Catchment Review Programme.

5.10 **IT Issues**

There are no IT issues arising directly as a result of this report.

6 **Recommendations**

Council is requested to:

- a) Designate the non-denominational primary school to be built on the site of the former Hopefield Primary School to be part of Burnbrae Primary School;
- b) Note the following:
 - The intention to cap Primary 1 intake as shown in table 1.
 - The intake limit for Lasswade High School remains in place for August 2017
 - The work to identify a viable location for an enlarged Lasswade Primary School
 - Plans to progress additional primary school capacity for Mayfield and the decision to safeguard part of the current Newbattle High School site for this purpose.
 - Plans to progress the planning and procurement of additional primary school capacity for Dalkeith
 - The development of a Learning Estate Strategy.
- c) Otherwise, note content of report.

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Background Papers:

- Appendix 1 Projected Primary Catchment Pupil Numbers – August 2017
- Appendix 2 Projected Secondary Catchment Pupil Numbers – August 2017
- Appendix 3 Pupil Census 2016 and School Capacities

Appendix 1

Projected Primary Catchment Pupil Numbers – August 2017

School Name	P1 capacity	Total catchment	Estimated deferrals	Estimated net placing requests	Net Total
Bonnyrigg Primary School	63	51	6	15	60
Burnbrae Primary School	63	94	3	-16	75
Hawthornden Primary School	50	66	3	-3	60
Lasswade Primary School	50	56	7	5	54
St Mary's RC Primary School	25	16	1	0	15
	251	283	20	1	264
Rosewell Primary School	25	15	0	1	16
St Matthew's RC Primary School	10	10	0	0	10
	35	25	0	1	26
Bilston Primary School	25	23	0	-2	21
Roslin Primary School	25	22	2	3	23
Loanhead Primary School	25	23	3	5	25
Paradykes Primary School	38	40	3	-1	36
St Margaret's RC Primary School	14	7	1	0	6
	127	115	9	5	111
Cornbank St James Primary School	50	36	4	6	38
Cuiken Primary School	42	38	1	1	38
Glencorse Primary School	11	8	1	-1	6
Mauricewood Primary School	60	35	2	8	41
Strathesk Primary School	60	54	4	-6	44
Sacred Heart RC Primary School	18	25	1	-5	19
	241	196	13	3	186
Moorfoot Primary School	14	12	2	2	12
Newtongrange Primary School	56	60	5	1	56
Gore Glen Primary School	60	30	0	-10	20
Gorebridge Primary School	60	41	3	7	45
Stobhill Primary School	30	33	1	-2	30
St Andrew's RC Primary School	25	25	2	4	27
	245	201	13	2	190
Danderhall Primary School	42	50	4	-1	45
King's Park Primary School	70	78	7	0	71
Woodburn Primary School	90	108	4	-5	99
Tynewater Primary School	30	23	2	4	25
St David's RC Primary School	30	27	2	0	25
	262	286	19	-2	265
Lawfield Primary School	60	80	8	-8	64
Mayfield Primary School	50	46	4	2	44
St Luke's RC Primary School	33	34	3	0	31
	143	160	15	-6	139
Total	1,304	1,266	89	4	1,181

Notes

P1 capacity in the table is based on 25 pupils per class, this can be increased by allocating an additional teacher to that class.

P1 capacity for a school operating with composite classes is dependent on the number of other pupils attending later stages (P2 to P7).

Appendix 2

Projected Secondary Catchment Pupil Numbers – August 2017

	S1 capacity	Catchment pupils
Beeslack Community High School	180	82
Dalkeith High School	210	194
Lasswade High School Centre	300	268
Newbattle High School	210	201
Penicuik High School	190	84
St David's RC High School	190	128
Total	1,280	957

Appendix 3

Pupil Census 2016

School Name	P1	P2	P3	P4	P5	P6	P7	Total Roll	Capacity	Occupancy
Bilston	15	13	9	9	10	5	--	61	242	25%
Bonnyrigg	57	60	63	57	63	66	65	431	459	94%
Burnbrae	66	58	58	54	45	35	32	348	459	76%
Cornbank	33	36	23	33	46	40	27	238	342	70%
Cuiken	38	30	27	38	31	26	38	228	267	85%
Danderhall	34	39	40	39	26	40	35	253	317	80%
Glencorse	3	5	4	2	6	5	--	25	100	25%
Gore Glen	20	5	9	5	5	5	1	50	459	11%
Gorebridge	39	56	52	35	40	40	51	313	459	68%
Hawthornden	49	52	35	45	53	49	61	344	434	79%
Kings Park	70	73	72	60	62	61	79	477	530	90%
Lasswade	44	57	49	56	50	60	63	379	367	103%
Lawfield	56	55	51	26	42	41	25	296	367	81%
Loanhead	26	23	28	26	28	31	31	193	217	89%
Mauricewood	51	37	53	57	57	55	41	351	484	73%
Mayfield	43	49	46	32	45	25	24	264	367	72%
Moorfoot	14	14	10	14	16	15	8	91	100	91%
Newtongrange	53	52	55	56	43	48	42	349	414	84%
Paradykes	39	41	30	47	29	46	28	260	342	76%
Rosewell	16	21	24	12	19	16	10	118	203	58%
Roslin	23	25	25	23	22	32	24	174	317	55%
Sacred Heart	18	23	19	17	13	18	11	119	125	95%
St Andrew's	26	19	25	25	22	18	24	159	199	80%
St David's	28	30	30	29	29	27	27	200	206	97%
St Luke's	34	21	25	22	35	24	23	184	242	76%
St Margaret's	12	9	12	5	10	7	8	63	100	63%
St Mary's	14	22	22	15	26	24	19	142	263	54%
St Matthew's	4	7	6	5	1	6	2	31	75	41%
Stobhill	30	30	30	26	32	21	25	194	242	80%
Strathesk	51	53	41	49	51	48	39	332	434	76%
Tynewater	27	28	20	23	27	22	22	169	242	70%
Woodburn	71	70	68	64	56	55	51	435	676	64%
Total	1,104	1,113	1,061	1,006	1,040	1,011	936	7,271	13,438	54%

Secondary School Name	Student Stage Breakdown						Total Roll	Capacity	Occupancy
	S1	S2	S3	S4	S5	S6			
Beeslack	106	120	107	125	120	77	655	860	76%
Dalkeith	160	110	145	154	123	83	775	1,050	74%
Lasswade	300	297	287	256	223	163	1,526	1,480	103%
Newbattle	191	147	152	171	144	101	906	1,050	86%
Penicuik	99	117	100	98	85	55	554	945	59%
St David's	111	103	83	97	106	71	571	945	60%
Total	967	894	874	901	801	550	4,987	6,330	79%

Special School Name	Roll	Capacity	Occupancy
Saltersgate	120	124	97%
Total	12,378	19,892	62%

