

# MINUTE OF MEETING OF THE SESPLAN JOINT COMMITTEE HELD ON 14 DECEMBER 2015

#### Committee Members Present:

Councillor Ian Perry (Convener)

Councillor Stuart Bell (Vice Chair), Scottish Borders Council

Councillor Denis Dixon, City of Edinburgh Council

Councillor Tony Boyle, West Lothian Council

Councillor Norman Hampshire, East Lothian Council

Councillor John Wincott, Fife Council

#### In Attendance:

Mr Craig McCorriston, West Lothian Council

Mr Brian Frater, Scottish Borders Council

Mr Iain McFarlane, East Lothian Council

Mr David Leslie, City of Edinburgh Council

Mr Robin Presswood, Fife Council

Mr Ian Angus, Strategic Development Planning (SDP) Manager, SESplan

Ms Alice Miles, Lead Officer, SESplan

Mr Peter Arnsdorf, Midlothian District Council

Ms Pam Ewen, Fife Council

Ms Lynne McMenemy, SESplan

Mr Ivan Clark, SESplan

Ms Aileen McGregor, City of Edinburgh Council (Clerk)

#### 1. APOLOGIES FOR ABSENCE & SUBSTITUTIONS

Apologies were received from Councillors Bryant, Midlothian Council; Councillor Smith, Scottish Borders Council; Councillor Muldoon, West Lothian Council and Councillor Laird, Fife Council. There were no substitute members.

# 2. ORDER OF BUSINESS AND ANY URGENT MATTERS

The Clerk reported that there were no changes to the order of business or urgent matters to be considered.

# 3. MINUTE OF PREVIOUS MEETING – 28 SEPTEMBER 2015

#### Decision

To approve the minute of meeting of the SESplan Joint Committee of 28 September 2015 as a correct record.

# 4. MAIN ISSUES REPORT 2 CONSULTATION

Details of responses received in respect of the second SESplan Main Issues Report (MIR2) were provided.

- To note that all responses received on MIR2 were available to view/download on the SESplan Consultation Portal with supporting documents submitted available on the SESplan website.
- 2) To note the overview of responses received on MIR2 by theme and question as set out in Section 3 of the report.
- 3) To note the summary of the responses received on MIR2 set out within Appendix 1 to the report.
- 4) To note the summary of the comments raised by the key agencies and Scottish Government set out within appendix 2 to the report.

(Reference – report by the SESplan SDP Manager, submitted)

# 5. **PLANNING REVIEW**

Details of a written submission to the independent review of the Scottish Planning System, initiated by the Scottish Government was submitted to the Joint Committee for consideration.

#### Decision

- 1. To approve the submission of the written evidence set out in Appendix 2 to the report, with regard to the review of the Scottish Planning System.
- 2. To circulate details of the principle issues for all SESplan local authorities to assess if there is broad agreement or if any differences are highlighted.

(Reference – report by the SESplan SDP Manager, submitted)

# 6. **FINANCE**

Details were provided of the expenditure against the approved Operating Budget for 2015/16 up to October 2015, the total forecast expenditure against the approved Operating Budget for 2015/2016 and the Operating Budget for 2016/17, 2017/18 and 2018/19.

#### Decision

- 1) To note the expenditure against the approved Operating Budget for 2015/2016 up to October 2015 as set out in Appendix 1 of the report.
- 2) To note the total forecast expenditure against the approved operating budget for 2015/16 as set out in Appendix 1 of the report.
- 3) To approve the Operating Budget for 2016/17 as set out in Appendix 1 of the report.
- 4) To note the Operating Budgets for 2017/18 and 2018/19 as set out in Appendix 1 of the report.
- 5) To agree that member contributions for financial year 2016/17 would be set at £46,550 (excluding VAT) per authority, payable to Fife Council by 20 April 2016.
- 6) To note that Member Authorities would be required to ratify the approval of the Operating Budget for 2016/17 at Recommendation 3 of the report and to

make their required contributions by the due date.

(Reference – report by the SESplan SDP Manager, submitted)

# 7. RISK MANAGEMENT

An update on Risk Management and an updated Risk Register was provided.

#### Decision

To note the SESplan Risk Register at Appendix 1 to the report.

(References – report by the SESplan SDP Manager, submitted)

# 8. **SESPLAN GOVERNANCE REVIEW**

Details of proposed amendments to SESplan's governance were provided.

#### Decision

- 1) To approve the amendments to the SESplan Constitution as set out in Appendix 1 to the report and incorporated in the Constitution as set out in Appendix 2 to the report.
- 2) To approve the proposed amendments to the Scheme of Delegation as set out in Appendix 1 to the report and incorporated in the Scheme of Delegation attached as set out in Appendix 3 to the report.
- 3) To approve the proposed amendment to the Financial Rules, as set out in Appendix 1 to the report and incorporated in the Financial Rules as set out in Appendix 4 to the report.
- 4) To refer the amendments to the SESplan Constitution, the Scheme of Delegation and Financial Rules (a, b, c above) to the constituent Councils for ratification.
- 5) To remit the Clerk to prepare a revised Constitution and Scheme of Delegation for execution by the SESplan constituent Councils on the amendments being duly ratified.
- 6) To adopt the draft Standing Orders as set out in Appendix 5 to the report.

(References – report by the SESplan SDP Manager, submitted)

# 9. **APPOINTMENT OF CONVENER AND VICE CONVENER**

A proposal for the appointment of the Convener and Vice Convener of the SESplan Joint Committee over the two year period from 1 January 2016 to 31 December 2017 was circulated for agreement.

#### Decision

To agree the appointment of Councilor S Bell as Convener, and Councillor L Laird as Vice Convener of the SESplan Joint Committee for the period 1 January 2016 to 31 December 2017.

(References – report by the SESplan SDP Manager, submitted)

# 10. **JOINT COMMITTEE WORK PLAN**

Details of the Work Plan of the SESplan Joint Committee to the end of 2016 were provided.

# Decision

- To approve the SESplan Joint Committee Work Plan as set out in Appendix 1 to the report.
- 2) The SDP manager is to circulate Joint Committee workshop dates and topics to all members for information.

(References – report by the SESplan SDP Manager, submitted)

# 11. THE CITY OF EDINBURGH – HOUSING LAND AUDIT

Details of a paper on the City of Edinburgh Housing Land Audit 2015 noted by the Planning Committee of City of Edinburgh Council on 3 December 2015 was provided.

#### Decision

- 1) To welcome that the City of Edinburgh Council had considered land for market and affordable housing in its Housing Land Audit 2015.
- 2) To note that the difficulty in maintaining the 5 year effective supply in Edinburgh was not related to a shortage of unconstrained land in that area.
- 3) To note that the SDP Manager would consider the approach and recommendations in the paper as set out in Appendix 1 to the report in consultation with the member authorities and bring a report on the matter to a future meeting of the Joint Committee.
- 4) Further discussion with the Scottish Government was required on the issues surrounding responses to Main Issues Report Questions 12 A Generous Supply and Question 13 Affordable Housing.

(References – report by the SESplan SDP Manager, submitted)

#### 12. **AOCB**

#### SDP and LDP CYCLES

#### **Decision**

A letter relating to issues raised by SDP and LDP cycles to the Cabinet Secretary for Social Justice, Communities and Pensioners' Rights is to be drafted by the SDP Manager. The letter is to be approved by the Convener and Vice Convener of the Joint Committee and thereafter circulated to the membership of the Joint Committee for information.



# SESPLAN JOINT COMMITTEE 14 DECEMBER 2015

For Decision	✓
For Information	

#### **ITEM 8 – FINANCE**

Report by: Ian Angus, SDP Manager

# **Purpose**

This Report presents the following for SESplan Joint Committee consideration:

- Expenditure against the approved Operating Budget for 2015 / 2016 up to October 2015;
- Total forecast expenditure against the approved Operating Budget for 2015 / 2016; and
- Operating Budget for 2016 / 2017, 2017 / 2018 and 2018 / 2019.

#### Recommendations

It is recommended that the SESplan Joint Committee:

- 1. Notes the expenditure against the approved Operating Budget for 2015 / 2016 up to October 2015 as set out in Appendix 1;
- 2. Notes the total forecast expenditure against the approved Operating Budget for 2015 / 2016 as set out in Appendix 1;
- 3. Approves the Operating Budget for 2016 / 2017 as set out in Appendix 1;
- 4. Notes the Operating Budgets for 2017 / 2018 and 2018 / 2019 as set out in Appendix 1;
- 5. Agrees that member contributions for financial year 2016 / 2017 will be set at £46,550 (excluding VAT) per authority, payable to Fife Council by the 30 April 2016; and
- Notes that Member Authorities will be required to ratify the approval of the Operating Budget for 2016 /
   2017 at Recommendation 3 of this Report and to make their required contributions by the due date.

## **Resource Implications**

As set out below and in Appendix 1.

#### **Legal and Risk Implications**

There are risks to the process if sufficient funding is not available to progress the Strategic Development Plan (SDP) at a rate which provides up to date strategic planning policy context for the timeous progression of the member authorities' Local Development Plans (LDP), as is required by the relevant legislation. All risks and responses to these are detailed in the SESplan Risk Register and reported to Joint Committee on an annual basis.

#### **Policy and Impact Assessment**

# 1. Operating Budget 2015 / 2016

#### **Monitoring Expenditure to Date**

- 1.1 The Annual Audit identified one action related to the presentation of financial monitoring reports to the Joint Committee. This was identified as a risk as the Joint Committee may not be fully informed of the ongoing financial position and emerging financial risks of the Authority. It was agreed at the 28 September meeting of the Joint Committee that detailed financial monitoring reports would be submitted for Committee consideration twice a year with one occasion being at the end of each financial year. This Report therefore notes the total expenditure to October 2015 of £151,014 against the approved Operating Budget for 2015 / 2016 of £300,874 (See Appendix 1).
- 1.2 To date spend on variable costs totals around £25,917. Expenditure on technical support to date includes amongst other items around £16,210 for GIS and graphics support provided by Scottish Borders and City of Edinburgh, £1,300 for placing the statutory notice advertising the publication of MIR2 within the Scotsman newspaper, £3,600 for printing hard copies of MIR2 and supporting documents for distribution to Community Councils, Member Authority planning receptions, key agencies and neighbouring authorities amongst others and £900 consultants fees for finalising the second SESplan Housing Need and Demand Assessment for robust and credible assessment by the Centre for Housing Market Analysis within the Scottish Government.
- 1.3 In terms of income, to date, Fife Council only has paid the required contribution of £46,550. Invoices have been raised and forwarded to Member Authorities (City of Edinburgh, East Lothian, Midlothian, Scottish Borders and West Lothian) for the remaining member contributions of £232,750 to be paid.

# **Forecast Expenditure against Approved Operating Budget**

- 1.4 This Report also notes the total forecast expenditure in 2015 / 2016 relative to the Operating Budget for 2015 / 2016 which was approved at SESplan Joint Committee on the 15 December 2014 (See Appendix 1).
- 1.5 The 2015 / 2016 Budget included provision for staffing within the Core Team of the SDP Manager, Lead Officer (0.8 FTE), Planner and Temporary Planner (contract to December 2016). To provide technical and administrative support to the Core Team, a Student Planner was appointed on a temporary (one year) full time contract in August 2014. The contract was extended for a further year in August 2015 on a part time basis (0.4 FTE) and will end in August 2016.
- 1.6 There is a forecast total overspend of £4,792 on staffing in 2015 / 2016 due to additional costs related to maternity leave (assumed 12 months from January 2016).

- 1.7 In terms of other fixed costs there is a forecast total overspend of £1,800 on travel expenses and mileage, with total forecast spend for 2015 / 2016 estimated at £5,100. This is primarily a result of the relocation expenses for the Core Team associated with the office accommodation move from Edinburgh to Livingston which are payable for a four year period (December 2014 December 2018). Ordinary travel expenses have also increased following the move from central Edinburgh to Livingston and it has been assumed that expenses will remain at the £5,100 level for 2016 / 2017 and into 2017 / 2018 and 2018 / 2019. Additional travel expenses were also incurred in the current financial year as a result of the Main Issues Report 2 consultation.
- 1.8 There is a total forecast underspend of £3,000 on administration support. It was envisaged that administration support would be sought from West Lothian Council to assist with the Main Issues Report 2 consultation. Administration support was not required and it is anticipated that minimal support will be required over the period to March 2016. The total allowance has therefore been reduced from £4,000 to £1,000 to cover any administration support should it be required.
- 1.9 The forecast is that the full variable budget of £44,000 will be spent over the financial year 2015 / 2016.
- 1.10 The difference between income and expenditure in 2015 / 2016 will be covered by funding expenditure from reserves brought forward from prior years.

# 2. Operating Budget 2016 / 2017 and Forecast Operating Budgets 2017 / 2018 and 2018 / 2019

- 2.1 Appendix 1 sets out a proposed Operating Budget for the financial year, 2016 / 2017. As is required under SESplan's Financial Rules, the Budget is presented for discussion and approval by the Joint Committee before ratification of that decision by the Member Authorities.
- 2.2 The 2016 / 2017 Operating Budget includes an allowance for staffing within the Core Team of the SDP Manager, Lead Officer (1 FTE Maternity Leave cover over the period January 2016 January 2017), Planner and Temporary Planner, a total of £227,199. The existing contract for the Temporary Planner ends in December 2016. It is proposed that the Temporary Planner post will be extended for a further year to December 2017. This will provide for stability within the Core Team over the period to submission of Strategic Development Plan 2 to Ministers (programmed for Spring 2017), allow for work streams relating to engagement and improved graphics to be progressed and take forward the actions from the lessons learned in the Main Issues Report 2 consultation.
- 2.3 The Student Planner post at 0.4 FTE will end in August 2016. There is no allowance for continuation of the Student Planner post.
- 2.4 The SESplan Core Team is also reliant on resources within the Member Authorities to assist with processing of responses received on consultations as well as technical assessments related to

transport, the spatial strategy and housing amongst other topics. It should be noted that there is a risk to the preparation of the SDP in not maintaining the resource within the Core Team, since the resources within Member Authorities to backfill any SESplan resource gaps are also limited and increasingly under pressure.

- 2.5 Accommodation costs within West Lothian Civic Centre in Livingston have been assumed at £7,500 in 2015 / 2016 with an increase of 1.5% per year for inflation. The Core Team moved into the Civic Centre in December 2014. Confirmation of the heads of terms and lease for the SESplan accommodation has been sought but the contract has yet to be signed with West Lothian Council. The issue has been identified as a risk on the SESplan Risk Register in the meantime.
- 2.6 In terms of IT / Software, the Operating Budget includes £12,000 for Objective and £1,500 per annum for Objective Connect. These systems allow management of the drafting of the plan and supporting documents and consultations on these and the sharing of papers with members and other stakeholders. Also included is the annual hosting of the SESplan website and recharge for West Lothian IT services who provide IT hardware and support to the Core Team.
- 2.7 Audit fees in 2014 / 2015 were £3,380 and costs have been assumed to be the same in future years (i.e. no reduction but also no inflation). The Budget also includes some provision for administrative support from West Lothian on an annual basis.
- 2.8 The 2016 / 2017 Operating Budget includes £20,000 for spend on technical support plus £2,000 contingency. The largest spend in this financial year will relate to GIS / Graphics support for the Proposed Plan and the Proposed Plan Period for Representations, primarily the costs of placing the statutory advert and printing hard copies of the Plan for distribution to Members Authorities and Community Councils amongst others.
- 2.9 The 2017 / 2018 Operating Budget includes £25,000 for spend on technical support plus £2,500 contingency. The largest spend in this financial year will relate to the Examination. The Examination for Strategic Development Plan 1 cost just under £25,000, therefore the Budget for 2017 / 2018 is considered realistic. However there is likely to be a requirement for Hearings on the Proposed Plan which may require the use of the contingency budget. TAYplan will be submitting its Proposed Plan for Examination ahead of SESplan and costs associated with that will provide an indication of likely costs for SESplan.
- 2.10 The 2018 / 2019 Operating Budget includes £20,000 for spend on technical support plus £2,000 contingency. The largest spend in this financial year will relate to pre Main Issues Report 3 engagement and evidence gathering.
- 2.11 Reserves would be maintained at around £20,000 per annum in each of the three years.

2.12 Each member authority is liable for one sixth of the annual Operating Budget. Members' contributions are payable to Fife Council on or before 30 April each year. In 2008, the members

agreed a budget of £360,000 (£60,000 per authority). The actual budget for 2008 / 2009 only

required a contribution of £17,000 per authority. The contributions increased to £40,000 per annum

in 2009 - 2012, due to the Core Team then having a full staff complement and the costs of

preparing the Main Issues Report and Proposed Plan. The one off government grant and 'carry

forwards' were spent over these years and exhausted at the point when costs were expected to be

the greatest, in 2012 - 2013.

Due to this combination of pressures, an increase in members' contributions to £49,000 per 2.13

authority in 2012 / 2013 was agreed by the Joint Committee at its meeting on the 5 December 2011.

Contributions were set at that level taking into account cyclical changes to the variable costs such

as the Examination process and activity on SDP2 and to provide certainty to Member Authorities

and the SESplan Budget planning process.

2.14 In anticipation of savings in 2014 / 2015, including in accommodation costs following the relocation

of the Core Team, then expected early in that year, the Joint Committee agreed that a target of 5%

savings would be set for 2014 / 2015 and following years. This is equivalent to a £2,450 reduction

in the Member Authorities' annual contributions and this was refunded to members in 2014 / 2015.

It was agreed that SESplan's costs continue at a reduced level in 2015 / 2016 and that contributions

were maintained at £46,550 in 2015 / 2016. It is proposed that contributions continue to be

maintained at £46,550 per authority per annum over the next three years.

3. Conclusion

3.1 The SESplan Financial Rules state that Member Authority contributions are to be in place by the

end of April each year, within one month of the start of the financial year. It will therefore be

requested that £46,550 be paid to Fife Council on or before the 30 April 2016.

3.2 It is requested that all member authorities take steps now in their budget setting to ensure that

contributions will be in place by the start of the next financial year.

**Appendices** 

SESplan Operating Budget 2015 / 2016 (Expenditure to October 2015 and Total Forecast) and

Three Year Operating Budget (2016 / 2017 - 2018 / 2019)

Report Contact alice.miles@sesplan.gov.uk / 01506 282880

Appendix 1 - SESplan Operating Budget 2015 / 2016 (Expenditure to October 2015 and Total Forecast) and Three Year Operating Budget (2016 / 2017 - 2018 / 2019)

DESCRIPTION	2015 / 2016 Operating Budget	2015 / 2016 Expenditure to October 2015	2015 / 2016 Forecast	2015 / 2016 Variance	2016 / 2017 Operating Budget	2017 / 2018 Operating Budget	2018 / 2019 Operating Budget
Single Status Staff Costs	218,708	121,972	223,500	4,792	227,199	217,384	220,984
Training	2,000	250	2,000	0	1,000	1,000	1,000
Rent	7,500	-2,084	7,500	0	7,613	7,727	7,843
Travel Expenses / Mileage	3,300	2,862	5,100	1,800	5,100	5,100	5,100
IT / Software	16,000	1,955	16,000	0	16,000	16,240	16,484
Telephone Rental	516	86	516	0	524	532	540
Audit Fees	3,350	0	3,350	0	3,400	3,400	3,400
Administration Support	4,000	0	1,000	-3,000	2,000	2,000	2,000
Consumables	1,500	56	1,500	0	1,500	1,500	1,500
Fixed	256,874	125,097	260,466	3,592	264,336	254,883	258,851
Technical Support	40,000	25,917	40,000	0	20,000	25,000	20,000
Contingency 10%	4,000	0	4,000	0	2,000	2,500	2,000
Variable	44,000	25,917	44,000	0	22,000	27,500	22,000
Expenditure	300,874	151,014	304,466	3,592	286,336	282,383	280,851
Member Authority Contributions	-279,300	-46,550	-279,300	0	-279,300	-279,300	-279,300
Sales	-250	0	-250	0	-250	-250	-250
Income / Interest on Revenue Balance	-1,000	0	-1,000	0	-1,000	-1,000	-1,000
Income	-280,550	-46,550	-280,550	0	-280,550	-280,550	-280,550
Net	20,324	104,464	23,916	3,592	5,786	1,833	301
(Take From) / Add to Reserves	-20,324		-23,916	-3,592	-5,786	-1,833	-301
NET TOTAL	0		0	0	0	0	0
Usable reserve balance Usable reserve balance at 1/4/15	-30,512 -50,836		-26,920	3,592	-21,134	-19,301	-19,000
Usable reserve as % of expenditure	00,000		-8.8%		-7.4%	-6.8%	-6.8%
Additional contributions  Target reserve (1 month's operating costs)  Shortfall on target reserve of 1 month's operating costs  Councils					23,861 0 6	23,532 0 6	23,404 0 6
Additional contribution required per council					0	0	0

# Proposed amendments to the SESplan Constitution, Scheme of Delegation and Financial Rules

Constitution			
Paragraph	Amendment	Reason	
1.3d	Remove reference local plans.	Updating to accord with statute.	
1.3f	Replace reference to 'structure plans' with 'development plans'.	Updating to accord with statute.	
1.3g	Replace 'strategies in structure plans or the SDP' with 'the spatial strategy of the SDP'.	Updating to accord with statute.	
1.3g	Delete 'according to a Scheme to be agreed by Member Councils'.	Updating to accord with the SESplan Project Board decision on 2 November 2012 that the principles ahould be reflected in the roles and responsibilities of the Project Board, Operational Group and Core Team but that there should not be a scheme or 'code'. Note – the currently adopted Constitution is inconsistent in its use of 'code' and 'scheme'.	
3.1	Delete.	This paragraph repeated what is established in statute, that the Joint Committee will be advisory only but its advice and decsisions will be considered by the member authorities.	
3.4	Remove para 3.4, which referred to Edinburgh and Lothians Structure Plan Joint Liaison Committee.	Updating to reflect the superseding of the Structure Plan by the approved SDP and the disolution of the Joint Liaison Committee.	
5.1-5.2 and 5.4-5.5	Amendments to establish a rotation of the Convenership and Vice Convenership of the Joint Committee once every two years.	Updating to accord with the decision of the Joint Committee on 18 November 2013.	
9.7	Remove reference to amendments to the 'Code of Practice'.	Updating to accord with the SESplan Project Board decision on 2 November 2012 that the principles ahould be reflected in the roles and responsibilities of the Project Board, Operational Group and Core Team but that there should not be a scheme or 'code'.	
14.1	Remove reference to the review of the 'Code of Practice'.	Updating to accord with the SESplan Project Board decision on 2 November 2012 that the principles ahould be reflected in the roles and responsibilities of the Project Board, Operational Group and Core Team but that there should not be a scheme or 'code'. Note  – The amended Constitution retains the role of the Joint Committee to comment on planning applications referred to it by Member Councils.	

Scheme of I	Scheme of Delegation		
Paragraph	Amendment	Reason	
2.3h	Remove references to consultation	Clarification and to accord with amendment to	
	'code of practice' but retain	para 1.3g, 9.7 and 14.1 of Constitution.	
	delegation to the Joint Committee		
	to advise on planning proposals		
	referred to the Joint Committee by		
	member authorities.		
2.3i	Remove reference to 'local plans'.	Updating to accord with statute.	
2.3k - New	Add 2.3k: 'Approving draft	To delegate the power to the Joint Committee	
	statutory Supplementary Guidance	to approve draft Supplementary Guidance for	
	prepared in accord with the SDP	consultation without the requirement for	
	for consultation'	ratification of that decision by Member	
		Councils.	
2.31	Replace 'Adoption of the Action	Clarification.	
	Programme' with 'Adoption and		
	updating the Action Programme'.		
2.5	Insert 'following the statutory	Clarification.	
	period for representations'		
	following 'any modifications' in first		
	sentence		
2.4 – 2.6A	Amendments to clarify text.	Clarification. There is no change in the	
		substance of the section.	
3.1a	Replace 'Recruitment below the	Clarification of increased delegation to the	
	management level' with	Project Board and to reflect practice.	
	'Recruitment of the Strategic		
	Development Plan Manager and		
	project team'.		

Financial Rules					
Paragraph	Amendment	Reason			
Audit	Amend to confirm that SESplan audit will be completed by independent auditor.	Update to accord with a statutory requirements.			



# Edinburgh and South East Scotland Strategic Development Plan Joint Committee: Constitution

# 1 Strategic Development Planning Authority Duties, Objectives and Powers

1.1 The following planning authorities comprise the Strategic Development Planning Authority ("the Authority") for the Edinburgh city region: the City of Edinburgh Council, East Lothian Council, Fife Council, Midlothian Council, Scottish Borders Council and West Lothian Council. This group of authorities has a statutory duty under section 4 of the Planning etc. (Scotland) Act 2006 ("the Act") to work together and prepare, and keep under review, a Strategic Development Plan (SDP) for the Edinburgh city region.

# 1.2 The Statutory duties of the Authority are to

- a) submit to Scottish Ministers, within a period of three months from designation as an SDPA, a plan showing the proposed boundary of the SDP area, with a justification statement as required by Section 5 of the Act;
   and,
- b) prepare, monitor and keep under review a Strategic Development Plan for the strategic development area.

#### 1.3 Its other aims shall be to:

- c) agree programmes of joint working to deal with matters arising from the above;
- d) advise and make recommendations to the six Member Councils on conformity of local development plans with the Strategic Development Plan and on other issues arising from the statutory duties;
- e) liaise with and make representations to central Government, Scottish Enterprise and other bodies and agencies as necessary on matters of relevance to strategic planning in the SDP area:

- f) respond to and comment on development plans, planning applications and other development proposals submitted to the Joint Committee for comment by adjoining non-Member Councils:
- g) receive reports from the Member Councils on development management matters that raise significant issues for the spatial strategy of the SDP, or would have significant cross-boundary impacts; and
- h) take such other action as may be necessary from time to time to sustain the policies contained in the SDP.
- 1.4 The Authority is empowered to do anything which is calculated to facilitate, or is conducive or incidental to, the discharge of any of these aims and objectives. Unlike Regional Transport Partnerships, primary and secondary legislation confers no independent powers to SDPAs. Specifically, the SDPA has no legal power to borrow money, give grants, employ staff, acquire land or enter into contracts. Where these are necessary, a constituent council will perform these functions on behalf of the SDPA.

# 2 The Joint Committee

2.1 The duties of the Authority will be carried out by a joint committee of members representing the constituent authorities. This will be called the Edinburgh and South East Scotland Strategic Development Plan Joint Committee ("the Joint Committee"). The following provisions set out a constitution for the Joint Committee.

# 3 Joint Committee Constitution

- 3.1 The Joint Committee shall have twelve members, to be appointed from the members of the six Member Councils. Each Member Council shall appoint two members to the Joint Committee.
- 3.2 The "constituent authorities" means the City of Edinburgh Council, East Lothian Council, Fife Council, Midlothian Council, Scottish Borders Council and West Lothian Council.

# 4 Appointment of Members by Member Councils

4.1 Each of the Member Councils shall appoint members to the Joint Committee and such members shall stay in office until re-appointed or replaced by the Member Councils. Each of the Member Councils, following an Ordinary Election, shall as soon as practicable appoint or re-appoint members.

- 4.2 A local authority member shall cease to be a member of the Joint Committee when he or she ceases to be a member of the constituent council which appointed him/her or on the appointment of another member in his/her place.
- 4.3 The Joint Committee shall have the ability to co-opt additional non-voting members to represent other interests or provide specialist expertise, for example a representative from the regional transport partnership.

# 5 Appointment of Convener and Vice-Convener

- 5.1 The Joint Committee shall be convened and chaired by one authority, which said role will commence on January 1 of the relevant year. The role will rotate every two years The sequence of rotation of this role will be alphabetical by Council, unless otherwise determined by the Joint Committee.
- 5.2 The Joint Committee shall, at its final meeting in the second year of the Convenor's term of office appoint a Convener from the Committee members representing the authority which will next convene and chair the Joint Committee, to hold office for two years.. The Joint Committee shall appoint a Vice-Convener from the Committee members representing the authority to next take on the role of convening and chairing the Joint Committee, to hold office for two years.
- 5.3 The Convener, (or in his/her absence, the Vice-Convener) shall preside at any meeting. In the absence of (both) the Convener and the Vice-Convener, the members shall appoint another member to chair the meeting.
- 5.4 The administration of the Joint Committee will be the responsibility of the authority convening and chairing the Joint Committee.

#### 6 Substitution

- 6.1 Any member of the Joint Committee may be represented by another member of the same authority.
- 6.2 A person appointed as a substitute shall have the same powers at the meeting as the member whom he or she is representing.

#### 7 Vacancies

7.1 Where a casual vacancy occurs the Member Council shall appoint a new member.

- 7.2 Where a vacancy occurs in the case of the Convener, the Vice-Convener shall assume the office of Convener until the anticipated expiry of the outgoing Convener's term of office.
- 7.3 Where a vacancy occurs in the case of the Vice-Convener, the Joint Committee shall appoint a replacement until the anticipated expiry of the outgoing Vice-Convener's term of office.
- 7.4 The proceedings of the Joint Committee shall not be invalidated by any vacancy or vacancies amongst members or any defects in the method of appointment of any of its members.

# 8 Quorum

8.1 The quorum of the Joint Committee shall be four, provided that not less than three Member Councils are represented.

# 9 Meetings

- 9.1 The Joint Committee shall meet not less than 2 times per year.
- 9.2 The Convener, in consultation with senior officers of the Member Councils shall fix the date, time and place of meetings, subject to any previous agreement by the Joint Committee.
- 9.3 A member council can request a special meeting in exceptional circumstances where a matter requires to be considered by the Joint Committee sooner than the schedule permits.
- 9.4 Meetings shall be held in public and the Local Government (Access to Information) Act 1985 shall apply.
- 9.5 All matters coming before the Joint Committee shall be decided by the majority of members present and voting thereon. In the case of equality of votes, the person presiding at the meeting will have a second or casting vote, except in the case of appointment of members, in which case the decision shall be by lot.
- 9.6 The Joint Committee, on simple majority, shall have the power to make representation on strategic planning matters and related issues to Member Councils or, where appropriate, the Scottish Government and other organisations. Documents can be published, and evidence given, in the name of the Joint Committee with the agreement of all Member Council. Individual councils have the right to separately put forward contrary views.

- 9.7 The Joint Committee shall have the power to adopt standing orders regulating its business.
- 9.8 Senior officers of each authority will have the right to submit individual reports and recommendations to the Joint Committee.

# 10 Professional Support

- 10.1 Professional support for the work of the Joint Committee shall be provided by a Strategic Development Plan Manager and a small dedicated team of officers. The SDP Manager will be managed by a project board comprising senior officers from each of the Member councils. Its duties shall include agreeing reports to be presented to the Joint Committee.
- 10.2 From time to time, planning officers and technicians in the Member Councils may be required to provide professional and technical support to the work of the small dedicated team.
- 10.3 The Member Councils shall use their reasonable endeavours to meet any request from the Joint Committee or the SDP Manager for the secondment of appropriate/relevant staff to help prepare, monitor and review the SDP. Any such secondment will be on terms as may be agreed between the Member Council and the Joint Committee.

# 11 Financial Arrangements

- 11.1 The Joint Committee shall have no dedicated budget of its own. Financial support will be provided by the Member Councils on the basis of an equal, one-sixth share of all costs incurred in relation to the Joint Committee and its operations.
- 11.2 The level of financial devolution will be kept under review by the Joint Committee and can be amended with the agreement of all Member Councils.
- 11.3 For employment law purposes and to aid financial accountability, one SDPA Member Council will act as the employing authority, to be agreed by the Member Councils. The Member Councils will pay to that council one-sixth of the total costs reasonably incurred by it in connection with employing the dedicated team.
- 11.4 Financial contributions from the constituent authorities to the work of the Joint Committee generally, not including dedicated team staff costs, will be channelled through one council, to be agreed by the Member Councils.

# 12 Scheme of Delegation

- 12.1 The Joint Committee will agree a Scheme of Delegation with the Member Councils. This will define the nature and amount of authority delegated from those councils to the Joint Committee, and from the Joint Committee to officers.
- 12.2 All major decisions, for example about the content of the Strategic Development Plan, but with the exception of submission of the Proposed Plan to Scottish Ministers when no Modifications are proposed, will require to be ratified by each of the six constituent member authorities. The level of delegated authority to the Joint Committee from Member Councils, and from the Joint Committee to officers, shall be governed by a separate Scheme of Delegation to be agreed by the councils.
- 12.3 The Scheme of Delegation will be kept under review by the Joint Committee and can only be amended with the agreement of all the Member Councils.

# 13 Commencement and Variation

13.1 This constitution shall be deemed to have commenced on xxxx (date to be added on date of execution) and may be varied only by the agreement of all the Member Councils.

# 14 Consulting on Planning Proposals

14.1 The Joint Committee shall have an advisory role in relation to planning proposals referred to it by Member Councils.

# 15 Annual Report

15.1 The Joint Committee will prepare an annual report on its work to each of the Member Councils on or around 31 August each year.



#### 1.0 SCHEME OF DELEGATION

Powers delegated in this scheme must be carried out within the financial parameters set out by the separate minute of agreement on finance.

# 1.1 Commencement of the Scheme

The scheme shall commence and have effect as from xxxx (date of execution to be added).

# 1.2 **The Interpretation of the Scheme**

In the scheme the following words shall have the meanings assigned to them, that is to say:-

Member Councils are the City of Edinburgh, East Lothian, Fife, Midlothian, Scottish Borders and West Lothian Councils;

2006 Act means the Planning etc. (Scotland) Act 2006;

"SESplan" means the Strategic Development Planning Authority for Edinburgh and South East Scotland;

"Officer" means an official carrying out a function of SESplan, whether the project board or its appointees, directly employed, seconded or otherwise.

#### 1.3 **Alteration of Scheme**

This scheme of delegation will be kept under review and can be amended with the agreement of all Member Councils.

#### 2.0 DELEGATION FROM MEMBER COUNCILS TO SESPLAN

2.1 Member Councils delegate to the joint committee ("SESplan") the power to discharge the following functions conferred by the 2006 Act on the Member Councils as joint SDPA authorities.

2.2 This delegation does not prevent any or all the member councils from discharging those statutory functions.

# 2.3 Delegation covers:

- a) Approving responses to relevant consultations from other bodies;
- b) Managing work on SDP preparation, monitoring and review;
- c) Initiating public consultation and stakeholder engagement;
- d) Setting a programme for relevant studies to assist in the preparation of the SDP;
- e) Recruiting and managing staff in the SDP project team;
- f) Arrangements for team premises;
- g) Authorising spending within the financial parameters set out by the separate agreement on finance;
- h) Advising on planning proposals referred to the Joint Committee by member councils;
- i) Advising and making recommendations to the Member Councils on conformity of local development plans with the strategic development plan;
- j) Approving background documents to the Strategic Development Plan including background technical papers, Equalities Impact Assessment, Schedule of Responses to the Main Issues Report, Monitoring Statement and the Development Plan Scheme;
- k) Approving draft statutory Supplementary Guidance prepared in accord with the SDP for consultation; and
- I) Adopting and updating the Action Programme.
- 2.4 Reports will be submitted to individual Member Councils, for information only, on substantive decisions taken and action authorised under delegated authority.

- 2.5 At the stage of submitting the Proposed Plan to Scottish Ministers the Joint Committee can decide, following consideration of representations received during the statutory period for representations, to submit the Proposed Plan without making any modifications. In addition to those functions listed at 2.3 above, where, and only where, the Joint Committee decide to make no changes, then the Joint Committee is authorised under delegated authority to submit the Proposed Plan and Summary of Unresolved Issues directly to Scottish Ministers without requiring the decision to be ratified by the Member Councils.
- 2.6 Other than those matters detailed in 2.3 and 2.5 above, and that matter detailed in 2.6A below, all other major decisions on SDP content will require to be ratified by all six Member Councils.
- 2.6A When the proposed plan is to be submitted to Scottish Ministers, the 2006 Act allows one or more Member Council to set out alternative proposals, along with their reasons for those alternatives. Therefore when the proposed plan is being submitted to Ministers (otherwise than in accordance with paragraph 2.5 above) ratification by at least four out of the six Member Councils will be required to allow the proposed plan to be submitted to Ministers

# 2.7 **Urgent Matters**

Where urgent decisions are required to be taken and do not fall within the scope of delegation to SESplan, Member Councils will convene special committee meetings, if necessary, to ensure that decisions can be made timeously and to prevent delay to the preparation of the SDP.

# 2.8 **Disputes**

If SESplan fails to reach consensus on matters delegated to it, then the matter will be referred to individual Member Councils. This provision does not apply in the circumstances of para 2.5 above.

# 3.0 DELEGATION FROM SESplan TO OFFICERS

- 3.1 SESplan delegates to officers:
  - a) Recruitment of the Strategic Development Plan manager and project team, so long as such posts are within the approved structure and budget
  - b) Day to day management of staff in the SDP project team

- c) Liaison with and representation of SESplan to central government and other bodies as necessary on matters relating to the SDP area
- d) Implementation of financial resources as authorised by SESplan
- e) Preparation of SDP up to drafting main stage outputs:
  - i. Preparation of main issues report and supporting documents subject to approval by SESplan, and ratification by all Member Councils.
  - ii. Preparation of proposed plan subject to approval by SESplan, and ratification by Member Councils
  - iii. Modification of proposed plan subject to approval by SESplan and ratification by all Member Councils
- f) Initiation and management of consultation exercises subject to agreement of SESplan
- g) Responding to relevant consultations from other bodies
- h) Commissioning studies to assist in the preparation of the SDP
- 3.2 The provisions of the scheme of delegation to officers are intended to assist in the efficient and effective management of SESplan's activities. Officers must pay due regard to the need for appropriate periodic reporting of delegated decisions to SESplan.

# 3.3 **Urgent Matters**

Where urgent decisions are required to be taken to allow work on the SDP to progress and they do not fall within the scope of delegation to officers, SESplan will, if necessary, convene a special committee meeting.



# **SESplan FINANCIAL RULES**

#### General

These rules apply to the operation of SESplan's finances. SESplan is the strategic planning authority for Edinburgh and South East Scotland. Its membership comprises East Lothian Council, City of Edinburgh Council, Fife Council, Midlothian Council, Scottish Borders Council and West Lothian Council ("the member councils").

All transactions will be conducted in accordance with Fife Council's regulations, schemes and procedures.

# **Partner Liability**

Fife Council, as Lead Authority, will adopt the role of "Partnership Banker" and will pay all legitimate approved expenditure including staffing & premises costs and hold all partnership balances which will be carried forward to the next financial year, unless agreed otherwise by the Joint Committee.

Fife Council will ensure that any monies that it receives on behalf of SESplan under its role as 'Partnership Banker' are clearly identified within its accounts and recorded separately from the rest of the Council's finances. Interest charged/accrued on any credit or debit on the SESplan budget will be retained within the identified SESplan accounts.

All partner authorities are liable equally for all legitimate approved expenditure and any other liabilities incurred. All partner authorities also have equal ownership over any SESplan assets.

Fife Council will invoice the other Partner Authorities at the beginning of each financial year to obtain their total annual contribution to the agreed SESplan budget.

This invoice will include VAT at the appropriate rate.

In the event that another partner authority incurs legitimate approved expenditure directly then they must invoice Fife Council, with VAT, to recover this. This expenditure will then be included in SESplan's costs.

# **Budget Setting**

Operating Budgets for the next financial year should be proposed by the Strategic Development Plan (SDP) Manager, approved by the SESplan Joint Committee and ratified by the member councils by the end of December.

# **Authorising Expenditure**

All expenditure relating to the SESplan budget is the responsibility of the Strategic Development Plan Manager and must be within budgets agreed by the Project Board.

No official may incur any expenditure beyond the agreed SESplan budget unless it has firstly been approved by the Project Board, in accordance with the SESplan Scheme of Delegation.

# Suppliers' Invoices

The Strategic Development Plan Manager will be responsible for ensuring that invoices are properly certified for payment and for approving other officers who may authorise invoices and the limits of their authority.

All Invoices must be made out to Fife Council, to ensure payment. Any Invoices that are made out to the partnership directly or any other authority cannot be paid by Fife Council.

# **External Funding**

Any external funding received in connection to the project from Central Government, Local Government and any other sources will be held by Fife Council.

### **Salaries and Wages**

Appointments of all employees shall be made in accordance with the procedures approved by Joint Committee through the SESplan scheme of delegation and accord with the approved establishment, grade and rates of pay.

The processing and payment of salaries and wages shall be done through Fife Council's bureau payroll system.

Legitimate travel, hospitality and other expenses incurred in the course of duty, shall be reimbursed through Fife Council's bureau payroll system.

# **Audit**

Expenditure & income will be recorded within Fife Council's financial ledger and will be audited by an independent auditor under Part VII of the Local Government (Scotland) Act 1973. Fife Council's internal audit service will act as SESplan's internal auditors.

# **Reporting Requirements**

Every SESplan Joint Committee report is required to include the financial consequences of proposals for the current and future years to be stated.

The Treasurer, who will be an identified employee of Fife Council, in conjunction with the Strategic Development Plan Manager, is required to submit detailed monitoring reports to the SESplan Joint Committee twice a year, with one occasion being at the end of each financial year. These reports will compare actual expenditure to date and projected/final outturn expenditure with the budget position.

# **Further Information**

For further information regarding these Financial Rules, please contact Lesley Burnie (Finance), Fife Council, Fife House, North Street, Glenrothes, KY7 5LT. Telephone - 03451 555 555 extension 444128. Email - lesley.burnie@fife.gov.uk.

# **STANDING ORDERS**

of

# THE EDINBURGH AND SOUTH EAST SCOTLAND STRATEGIC DEVELOPMENT PLANNING AUTHORITY JOINT COMMITTEE

These Standing Orders shall apply and have effect on and from the day they are adopted by the Joint Committee with such amendments as may be made by the Joint Committee from time to time. These Standing Orders shall also apply, so far as relevant, to Sub-Committees.

## PART I

#### MEETINGS AND PROCEEDINGS OF THE JOINT COMMITTEE

# **Days and Times of the Meetings**

- 1. (1) The ordinary meetings of the Joint Committee shall be held in accordance with the timetable to be determined by the Joint Committee.
  - (2) All other meetings of the Joint Committee shall be held at such place and on such date and at such hour as the Joint Committee may, from time to time, direct.
- 2. The Convener, or, in his or her absence, the Vice-Convener, may in special circumstances (of which the Convener or the Vice-Convener, as the case may be, shall be the sole judge) alter the date of any ordinary meeting of the Joint Committee.

# **Special Meetings**

3. The Clerk shall call a meeting of the Joint Committee at any time on being required to do so by the Convener or, in his or her absence, the Vice-Convener, or on receiving a requisition in writing for that purpose signed by at least three members of the Joint Committee specifying the business proposed to be transacted at the meeting, which meeting shall be held within fourteen days of receipt of the requisition.

# **Calling of Meetings**

- 4. (1) Notice of all meetings of the Joint Committee shall be given by the Clerk and the notice shall specify the business proposed to be transacted at the meeting and the order in which such business is to be brought before the meeting.
  - (2) Not less than three clear days before a meeting of the Joint Committee a summons to attend the meeting, specifying the business to be transacted thereat and signed by the Clerk shall be left at or sent by post either to the usual place of residence of every member of the Joint Committee or Sub-Committee thereof or (if a member gives notice in writing to the Clerk that he or she desires summonses to be sent to

some address specified in the notice other than his place of residence) to that other address.

(3) Want of service of a summons on any member of the Joint Committee shall not affect the validity of a meeting of the Joint Committee.

#### Quorum

5. No business shall be transacted at a meeting of the Joint Committee unless four members representing no less than three of the four constituent Councils are present.

#### **Order of Business**

- 6. The business of the Joint Committee at an ordinary meeting shall (unless otherwise directed by the Convener who may, at his/her discretion, alter the order of business at any stage) proceed in the following order:-
  - (a) Minutes of the Joint Committee and Committees and Sub-Committees thereof.
  - (b) Ordinary business including business on agenda at the request of members.
  - (c) Matters of urgency of which no previous notice has been given, provided that consideration of any such matters shall be subject to the provisions of Standing Order 7.

# **Matter of Urgency**

- 7. An item of business shall not be considered at a meeting of the Joint Committee unless either:-
  - (a) a copy of the agenda including the item (or a copy of the item subject to exclusion as provided for in terms of Section 50B(2) of the Local Government (Scotland) Act 1973) is open to inspection by members of the public at the offices of the Constituent Authorities for at least three days before the meeting or, where the meeting is convened at shorter notice, from the time the meeting is convened; or
  - (b) by reason of special circumstances, which shall be specified in the minutes, the Convener of the meeting is of the opinion that the item should be considered at the meeting as a matter of urgency.

#### **Convener / Vice Convener**

9. A Convener and a Vice-Convener shall be appointed by the members of the Joint Committee at its first meeting. The Convener and Vice-Convener shall not both be persons appointed by the same Council. The Convener, if present, shall preside at meetings of the Joint Committee and in his or her absence the Vice-Convener shall preside. If both are absent another member of the Joint Committee, chosen by the members present, shall preside.

#### **Powers and Duties of Convener**

- 10. It shall be the duty of the Convener:-
  - (a) to preserve order, and to ensure that every member of the Joint Committee shall have a fair hearing;
  - (b) to decide all matters of order, competency and relevancy;
  - (c) to decide between two or more members of the Joint Committee wishing to speak by calling on the member who has first caught his or her eye; and
  - (d) to ensure that due and sufficient opportunity is given to members of the Joint Committee who wish to speak to express their views on the subject under discussion.
- 11. The decision of the Convener on all matters within his or her competency shall be final, and shall not be open to question or discussion.
- 12. Deference shall at all times be paid to the authority of the Convener. When he or she rises to speak he or she shall be heard without interruption.

# **Membership**

13. (1) With regard to the allocation of places on the Joint Committee, should it be necessary or expedient for any of the constituent authorities to change their nominated representatives at any time, other than at the meeting of the Joint Committee immediately following an election, it shall be competent for such changes to be intimated to the Joint Committee and the change shall have effect from the next meeting of the Joint Committee.

(2) Notwithstanding the provisions of any Standing Order, it shall be competent for substitutions to be intimated and effected for individual meetings of the Joint Committee.

# **Suspension of Members**

14. If any member of the Joint Committee disregards the authority of the Convener, or obstructs the meeting, or conducts himself or herself offensively at the meeting, such member may be suspended for the remainder of the sitting. A motion to suspend a member shall be made and seconded without discussion and forthwith put to the meeting. Any member of the Joint Committee so suspended shall forthwith leave the meeting and shall not without the consent of the meeting again enter the meeting, and if any member so suspended refuses to leave the meeting when so required by the Convener he or she may immediately by order of the Convener be removed from the meeting by a Joint Committee officer or by any other person authorised by the Convener to remove him/her.

# Adjournment

- 15. (1) In the event of disorder arising at any meeting of the Joint Committee, the person in the chair may adjourn the meeting to a date he or she may fix or which the Convener of the Joint Committee may afterwards fix, and the quitting of the chair by the Convener shall be the signal that the meeting is adjourned.
  - (2) The Joint Committee may, at any of their meetings, adjourn the same to such date as they may then fix, failing which as the Convener of the Joint Committee or, in his or her absence, the Vice-Convener, may thereafter fix.
  - (3) A motion for the adjournment of the meeting may be made at any time (not being in the course of a speech) and shall have precedence over all other motions. It shall be moved and seconded without discussion, and shall forthwith be put to the meeting.

# **Reception of Deputations**

16. (1) All applications requesting the Joint Committee to receive a deputation shall be in writing, duly signed, addressed and, where possible, delivered to the Clerk at least five clear working days prior to the date of the meeting at which the subject may be considered. Any later requests for deputations to be received shall be reported to the meeting and shall be dealt with in accordance with the provisions of the remainder of this Standing Order.

- (2) An application requesting the Joint Committee to receive a deputation shall in the first instance be submitted to the Joint Committee and the deputation shall, if so resolved, be received and heard by the Joint Committee.
- (3) No deputation exceeding ten in number shall be received by the Joint Committee.
- (4) Not more than two speakers on any deputation shall be heard, and the time allowed to the deputation for speaking shall not exceed seven minutes except at the discretion of the Convener.
- (5) Any member of the Joint Committee may put any relevant question to the deputation, but no member shall express an opinion upon, nor shall the Joint Committee discuss, the subject on which the deputation has been heard, until the deputation has withdrawn.

#### **Order of Debate**

- 17. (1) Any member of the Joint Committee desiring to speak at any meeting of the Joint Committee shall indicate accordingly and when called upon shall address the Convener, and direct his/her speech:-
  - (a) to the matter before the meeting by proposing, seconding, or supporting a motion or any amendment relative thereto;
  - (b) to a point of order; or
  - (c) to asking a question.
  - (2) A member shall not speak supporting a motion or any amendment until the same shall have been seconded.
  - (3) Subject to the right of the mover of a motion to reply, a member shall not speak more than once on the same issue at any meeting of the Joint Committee, except on a point of order, or with the permission of the Convener, in explanation or to clear up a misunderstanding in regard to some material part of his/her speech, in which case he/she shall introduce no new matter.
  - (4) The mover of an original motion shall have a right of reply, but he/she shall introduce

no new matter, and, after he/she has commenced his/her reply, no other member shall speak on the issue except as provided in the immediately preceding paragraph of this Standing Order.

#### **Motions and Amendments**

- 18. (1) The import of all motions and amendments shall be stated immediately on their being proposed to the meeting by the mover before being spoken to.
  - (2) All amendments must be relative to the motion and after the first amendment has been voted upon, all subsequent amendments must be substantially different from the first amendment.
  - (3) In any case where a motion or an amendment has been duly seconded neither the motion nor the amendment, as the case may be, shall be altered in substance or withdrawn without the consent of a majority of the members present.
  - (4) Whenever an amendment upon an original motion has been moved and seconded, no further amendment shall be moved until the result of the first amendment has been determined. If an amendment be rejected, further amendments to the original motion may be moved. If any amendment be carried, such amendment shall take the place of the original motion and shall become the motion upon which any further amendments may be moved.

# **Closure of Debate**

19. A motion that the debate be adjourned, or that the question be now put, may be made at any stage of the debate, (not being in the course of a speech), and such motion, if seconded, shall be the subject of a vote without further debate.

# **Method of Voting**

- 20. (1) The vote of the Joint Committee shall be taken by calling the roll of those present, beginning with the Convener, and the voting shall be recorded in the minutes.
  - (2) After the Convener or the Clerk has announced the issue on which the vote is to be taken, no member shall interrupt the proceedings in any way whatsoever (except that, in the case where his or her name has not been called, a member may direct attention to the fact and request that his or her name be called) until the result of the division has been intimated.

(3) A member who is absent from the meeting when his or her name is called in a division shall be entitled to record his or her vote if he or she enters the meeting before the result of the division has been intimated, provided the attention of the Clerk is directed to the return of such member before the result of the division has been intimated.

# **Casting Vote**

21. Subject to the provisions of any enactment and of any Statutory Order or Instrument the person presiding at a meeting of the Joint Committee shall in the case of an equality of votes have a second or casting vote except where the matter which is the subject of the vote relates to the appointment of a member of the Joint Committee to any particular office or Committee, in which case the decision shall be by lot.

#### **Points of Order**

- 22. (1) Any member of the Joint Committee may, at any meeting of the Joint Committee, speak upon a point of order if he or she does so as soon as it arises, and if he or she states that they are making a point of order and forthwith states the point of order to which they rise.
  - (2) The member who is then addressing the Joint Committee shall cease speaking, and the member who makes the point of order shall, when he/she has concluded, also cease speaking. No other member shall be entitled to speak to the point of order raised except by permission of the Convener.
  - (3) The Convener shall thereupon decide the question, and, thereafter, the member who was addressing the Joint Committee at the time the point of order was raised shall be entitled (if the ruling permits him or her so to do) to continue to speak, giving effect to the ruling of the Convener.

# Inclusion of Business on Joint Committee Agenda at the Request of Members

23. Subject to the provisions of the Local Government (Scotland) Act 1973 any Member of the Joint Committee who wishes brought before the Joint Committee any matter which can be competently considered thereby, shall submit to the Clerk a detailed written statement and notice of the matter not later than five clear working days before the issue of the agenda and papers to Members in order that the Clerk in terms of sections 50B, 50C and 50F of the 1973 Act may determine whether exempt information as included in Schedule 7A to the

said Act is likely to be disclosed. A member whose item is included on an agenda in terms of this Standing Order shall, when that item is rendered, be called upon to speak first.

#### **Alteration or Revocation of Previous Resolution**

- 24. (1) Subject to the provisions of paragraph (2) of this Standing Order, no resolution of the Joint Committee shall be altered or revoked except by a subsequent resolution made by the Joint Committee and arising from a recommendation, involving alteration or revocation, approved by a majority of the members present at a meeting of the Joint Committee. Provided that no resolution shall be altered or revoked within six months of its adoption.
  - (2) The alteration or revocation of any resolution of the Joint Committee shall not affect or prejudice any proceedings, action, or liability competently done or undertaken under any such resolution prior to its alteration or revocation.

## **Admission of Press and Public**

- 25. (1) Subject to paragraphs (2) and (3) of this Standing Order, every meeting of the Joint Committee shall be open to the public and press.
  - (2) The public and press shall be excluded from any meeting of the Joint Committee during consideration of an item of business whenever it is likely, in view of the nature of the business, that, if they were present, information would be disclosed which was confidential in terms of Part IIIA of the 1973 Act.
  - (3) The Joint Committee may, by resolution, exclude the public and press from any meeting of the Joint Committee during consideration of an item of business whenever it is likely, in view of the nature of the business, that, if they were present, information would be disclosed which falls within one or more of the categories of exempt information in terms of Part IIIA of the 1973 Act.
  - (4) A resolution under paragraph 3 of this Standing Order shall:-
    - (a) identify the proceedings or the part of the proceedings to which it applies; and
    - (b) state, in terms of the Act the category or categories of exempt information concerned.

# **Suspension of Standing Orders**

26. It shall be competent, subject to the provisions of Standing Order 32(2), for a member of the Joint Committee at any time to move the suspension of any Standing Order as far as applicable which motion shall without any discussion be moved and seconded and be put to the meeting, and the motion shall be held to be carried if supported by a simple majority of those present and voting.

# The Ethical Standards in Public Life Etc. (Scotland) Act 2000

27. All members of the Joint Committee shall be guided by the provisions of the Code of Conduct for Councillors.

## **PART II**

# CONSTITUTION, MEETINGS AND PROCEEDINGS OF SUB-COMMITTEES

These Standing Orders shall also apply, so far as relevant, to Sub-Committees.

# **Appointment of Sub-Committees**

- 28. The Joint Committee may, as they shall deem necessary from time to time, appoint Sub-Committees for the fulfilment of any of the functions of the Joint Committee.
- 29. The Constitution of Standing Sub-Committees shall, so far as is practicable, reflect the geographical balance of the Joint Committee's membership.

# **Membership of Sub-Committees**

# **Delegation to Sub-Committees**

30. Subject to the provisions of the constitution, any enactment and of any Statutory Order, Instrument, or Scheme, the Joint Committee may at any time delegate any function to a Sub-Committee or a Principal Officer of the Joint Committee.

# **Quorum of Sub-Committees**

31. Unless otherwise stipulated by the Joint Committee the quorum of all Sub-Committees shall be four.

# **PART III**

# **REVISION OF STANDING ORDERS**

- (1) Subject to the terms of any enactment and of any Standing Order, Instrument or Scheme, the foregoing Standing Orders may be altered or revoked at any ordinary meeting of the Joint Committee, if at least seven days prior notice of the motion is given to the Clerk and the motion for alteration or revocation is supported by a majority of the Joint Committee present and voting.
- (2) The preceding paragraph of this Standing Order shall not apply to these Standing Orders or portions thereof which incorporate the provisions of Statutes or of Statutory Orders or Instruments which cannot be altered or revoked by the Joint Committee.